

REPUBLIC OF KENYA



COUNTY ASSEMBLIES FORUM
(CAF)

ANNUAL STATUTORY REPORT



Financial Year

2024/2025

REPUBLIC OF KENYA



COUNTY ASSEMBLIES FORUM
(CAF)

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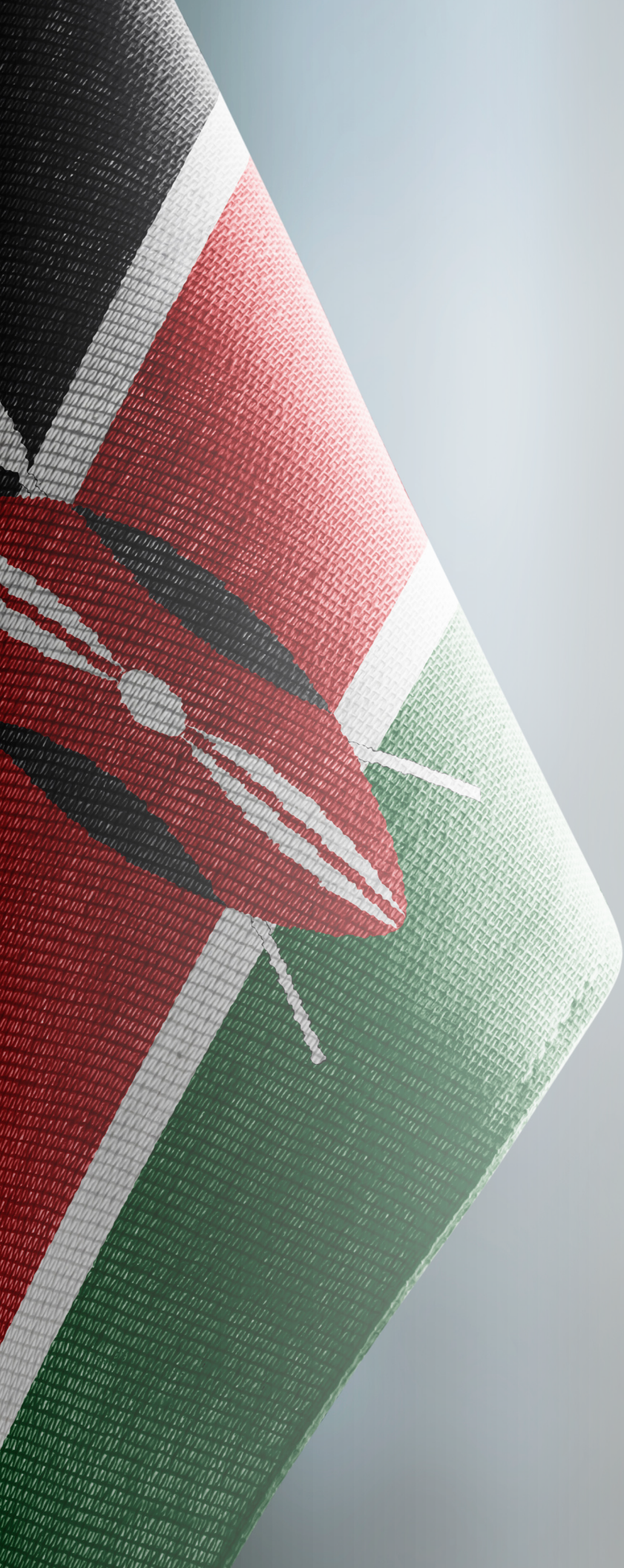
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FOREWORD



The Financial Year 2024/2025 has been a landmark period for the County Assemblies Forum (CAF), characterized by bold institutional reforms, strategic litigation, and transformative partnerships that redefined the role of County Assemblies in Kenya's governance architecture. As the umbrella body representing the legislative arms of all 47 counties, CAF remained steadfast in its mission to safeguard constitutionalism, deepen devolution, and promote inclusive governance.

This report captures the breadth of our engagements; from defending fiscal autonomy through litigation against unconstitutional budget ceilings, to spearheading the CA 750 Road Map aimed at increasing elected women MCAs in the 2027 elections. Our advocacy extended to memorandums submitted to Parliament, influencing key bills. These interventions reflect our commitment to aligning national legislation with county realities and devolved mandates.

During this period the Forum revived the Legislative Summit and was able to host the 5th Legislative Summit 2025 in Nairobi City County. This event brought together over 3,000 participants from the County Assemblies, Constitutional Commissions and independent offices, State departments and agencies, Senate, National Assembly, International NGOs, civil society and the media, to deliberate on oversight, transparency, and legislative reforms. The inclusion of youth, women, and persons with disabilities in dedicated pre-summits reaffirmed our belief that governance must be inclusive and representative. Our engagements with the Office of the Controller of Budget, Auditor General, and other constitutional bodies have strengthened fiscal oversight and accountability mechanisms across counties.

Additionally, during the reporting period, the County Assemblies Forum (CAF) welcomed a new team of Executive Committee Members to lead the Secretariat through August 2027. Within the same period, CAF developed and adopted a new Strategic Plan (2025–2028), focusing on key outcomes such as capacity building, strengthening intergovernmental relations, enhancing members' welfare, and institutional strengthening. Further, through the Forum's advocacy efforts, the Intergovernmental Relations Amendment Bill was successfully passed in the Senate and forwarded to the National Assembly for consideration. CAF also convened its Annual General Meeting during this period, providing Members of County Assemblies (MCAs) with an opportunity to gain insights into the Forum's operations, discuss welfare issues, and review ongoing programs. Furthermore, the County Allocation of Revenue Act 2024 reduced allocations to County Assemblies by Ksh 4 billion, a decision that CAF challenged in court, resulting in stay orders to halt its implementation.

Internationally, CAF expanded its footprint through benchmarking visits to Uganda and active participation in the East African Local Governments Forum, positioning County Assemblies as key actors in regional governance discourse. Domestically, CAF forged strategic partnerships with institutions such as KAS, UN Women, AGRA, KIPPRA, and Development Gateway, enhancing capacity building, digital transformation, and policy coherence.

As the Chairperson, I am proud of the resilience, innovation, and dedication demonstrated by our members and Secretariat. The strides made in institutional strengthening, legislative advocacy, and stakeholder engagement reaffirm our belief that County Assemblies are not merely legislative bodies but are engines and pillars of democratic governance at the County level.

We extend our deepest appreciation to our partners, stakeholders, and the citizens of Kenya for their continued support. As we look ahead, CAF remains committed to championing accountable and responsive governance that reflects the aspirations of all Kenyans at the devolved units.

Hon. Seth Kamanza

Chairperson

ACKNOWLEDGEMENTS



On behalf of the County Assemblies Forum (CAF), I extend sincere appreciation to every person who contributed to the preparation of this Annual Report. I am particularly grateful to the Executive Committee for its steadfast leadership and strategic guidance in advancing CAF's mandate. I also wish to recognize the County Assembly Speakers and Members whose commitment to support the work of the forum continues to strengthen the foundations of devolution.

Equally, I commend the dedication of the CAF Secretariat staff, whose professionalism, diligence, and teamwork made this report possible. Their efforts in compiling, analyzing, and presenting the Forum's milestones reflect an enduring commitment to institutional excellence and accountability. I further acknowledge the invaluable collaboration of development partners, civil society, and government institutions, who have walked alongside us in promoting inclusive, transparent, and accountable governance. Their partnership has provided both the resources and goodwill necessary for County Assemblies to continue delivering on their constitutional mandate.

In the same spirit, I recognize the collective resilience of all County Assemblies in navigating fiscal, political, and institutional challenges throughout the reporting period. Their determination to uphold the principles of devolution is a clear demonstration of the strength of Kenya's democratic institutions.

Finally, I affirm that this report is more than a record of activities; it is a testament to our shared resolve to safeguard and deepen devolution. As a forum we remain committed to building stronger partnerships, enhancing institutional capacity, and ensuring that County Assemblies remain effective vehicles for citizen representation and service delivery.

Ms. Lonah Lusem

Chief Executive Officer

This Annual Report reflects a year of dynamic action, bold leadership, and collaborative innovation that has positioned CAF as a central actor in shaping the future of county legislatures.



EXECUTIVE SUMMARY

The Annual Report of the County Assemblies Forum (CAF) presents a comprehensive narrative of the Forum's strategic interventions, institutional engagements, and policy advocacy efforts aimed at strengthening Kenya's devolved governance system. It reflects a year of dynamic action, bold leadership, and collaborative innovation that has positioned CAF as a central actor in shaping the future of county legislatures.

At the heart of CAF's work this year was the defense of fiscal autonomy of County Assemblies. Through landmark litigation, CAF challenged the constitutionality of budget ceilings imposed under the County Allocation of Revenue Act (CARA) 2024, securing interim conservatory orders that protected the operational integrity of County Assemblies. These legal actions underscored CAF's role as a constitutional watchdog and defender of legislative independence.

CAF's policy influence was equally robust. The Forum submitted over 60 memoranda to Parliament and Senate, offering substantive input on bills ranging from public finance and procurement reforms to gender inclusion, climate governance, and civic education. These submissions were grounded in the lived realities of counties and reflected CAF's commitment to aligning national legislation with the mandates of the devolved units.

Strategic partnerships thrived, with collaborations involving Konrad Adenauer Stiftung (KAS), UN Women, AGRA, KIPPRA, Development Gateway, amongst other stake holders. These alliances facilitated capacity building workshops, civic engagement forums, and policy dialogues that empowered MCAs and enhanced institutional performance. Particularly, CAF's engagement with the Office of the Controller of Budget and Auditor General strengthened fiscal oversight and accountability mechanisms across counties.

The 5th Legislative Summit was a flagship in the year under review, convening over 2,000 participants to deliberate on oversight, transparency, and legislative reforms. The Summit featured dedicated pre-sessions for youth, women, and persons with disabilities, reinforcing CAF's commitment to inclusive governance. Discussions addressed critical issues such as Universal Health Coverage, revenue sharing formulas, and the role of County Assemblies in climate action and digital transformation.

CAF also intensified its engagement in climate governance through the FLLoCA program, advanced digital governance initiatives with KICTANet, and elevated media collaboration with the Kenya Editors' Guild and Media Council of Kenya to enhance the visibility of County Assemblies. Internationally, CAF participated in benchmarking visits and regional forums, including the East African Local Governments Forum, positioning County Assemblies as key actors in regional governance discourse.

Internally, CAF strengthened its institutional capacity through staff retreats, leadership inductions, and consultative forums with County Assembly Speakers. The election of new leadership reaffirmed the Forum's democratic ethos and strategic direction. The launch of the CA 750 Road Map, aimed at increasing elected women MCAs, and the Youth Chapter's consultative meetings reflected CAF's commitment to gender equity and youth empowerment.

This report captures CAF's unwavering dedication to promoting accountable, inclusive, and responsive governance. It serves as both a reflection of achievements and a roadmap for future reforms that will continue to shape Kenya's devolution journey.

THE REPORT

PREAMBLE

In fulfillment of its statutory mandate and in alignment with the principles of transparency, accountability, and participatory governance, the County Assemblies Forum (CAF) presents its Annual Report for the Financial Year 2024/2025. This document serves as a comprehensive record of the Forum's strategic actions, legislative engagements, and collaborative initiatives undertaken to strengthen the legislative, oversight, and representative functions of County Assemblies.

The report is anchored in the Constitution of Kenya 2010 and guided by the aspirations of Vision 2030, Sustainable Development Goal 16 and the CAF Strategic Plans, which call for strong and inclusive institutions, access to justice, and accountable governance. It reflects the dynamic landscape of Kenya's devolved governance and CAF's role as a convener, advocate, and capacity builder for county legislatures.

Throughout the year, CAF has demonstrated its commitment to institutional excellence and democratic resilience. The Forum has engaged in strategic litigation to defend the fiscal autonomy of County Assemblies, submitted substantive memoranda to influence national legislation, and convened high-level forums to promote inclusive governance. These efforts have been complemented by robust partnerships with national institutions, development agencies, civil society organizations, and international actors.

The report highlights key outcomes in litigation, policy advocacy, stakeholder engagement, and institutional strengthening. It documents the successes during the 5th Legislative Summit, regional benchmarking visits, and strategic engagements with the Senate, Council of Governors, and the State Department for Devolution. It also captures the Forum's initiatives in climate governance, digital transformation, gender equity, youth empowerment, and public finance management.

As a blueprint for future reforms and innovations, this report underscores the centrality of County Assemblies in Kenya's democratic and developmental architecture. It is our hope that the insights and reflections contained herein will inform policy discourse, inspire collaborative action, and reaffirm the role of County Assemblies as pillars of accountable, inclusive, and citizen-centered governance.



Chapter One

CHAPTER ONE

MANDATES AND FUNCTIONS

The County Assemblies Forum (CAF) was formed in 2013, as an expansion of its predecessor, the County Assemblies Speakers' Forum (CASF). Registered under the Societies Act, CAF is the coordinating body of the 47 County Assemblies in Kenya. The core mandate of CAF is to promote networking and synergy amongst the County Assemblies, coordinate intergovernmental relations and enhance good practice in legislative development. It also seeks to institutionalize law-making and oversight capacity of the county assemblies and to form linkages with other arms of government.

VISION, MISSION, CORE VALUES

Vision

Effective County Assemblies that promote good governance and equitable development.

Mission

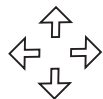
To facilitate County Assemblies to promote good governance and equitable development through coordination, capacity enhancement, performance management and knowledge sharing while fostering intergovernmental relations and building strategic partnerships.

Values



Integrity:

We are open, honest, fair, and accountable in all our undertakings.



Responsiveness:

We are proactive, swift, and effective in serving the needs of our members.



Inclusivity:

We commit to foster an environment where individuals of all backgrounds are valued and have equitable access.



Collaboration:

We endeavor to collectively engage and partner with stakeholders to achieve the shared goal of deepening devolution.



Professionalism:

We commit to uphold high standards of conduct, integrity, accountability, and excellence in all our interactions and duties.

LEADERSHIP GOVERNANCE

There are four main levels in the structure of CAF:

The General Assembly: The supreme organ of CAF and comprises of the 2,249 Members of the 47 County Assemblies of Kenya, the Governing Council and the Executive Committee. It undertakes all initiatives and decisions in the best interest of CAF membership.

The Governing Council will be responsible for considering and making recommendations on CAF policies and proper execution of programs. It shall consist of:

- a. Three members from every County Assembly, being the Speaker and two other members elected by the County Assembly, ensuring that of the three members, one is from the opposite gender.
- b. One representative of each of the CAF Chapters recognized under Article 10 of CAF's Constitution. The mandate of the Council is to consider and make recommendations on the implementation of CAF policies and proper execution of its programs.



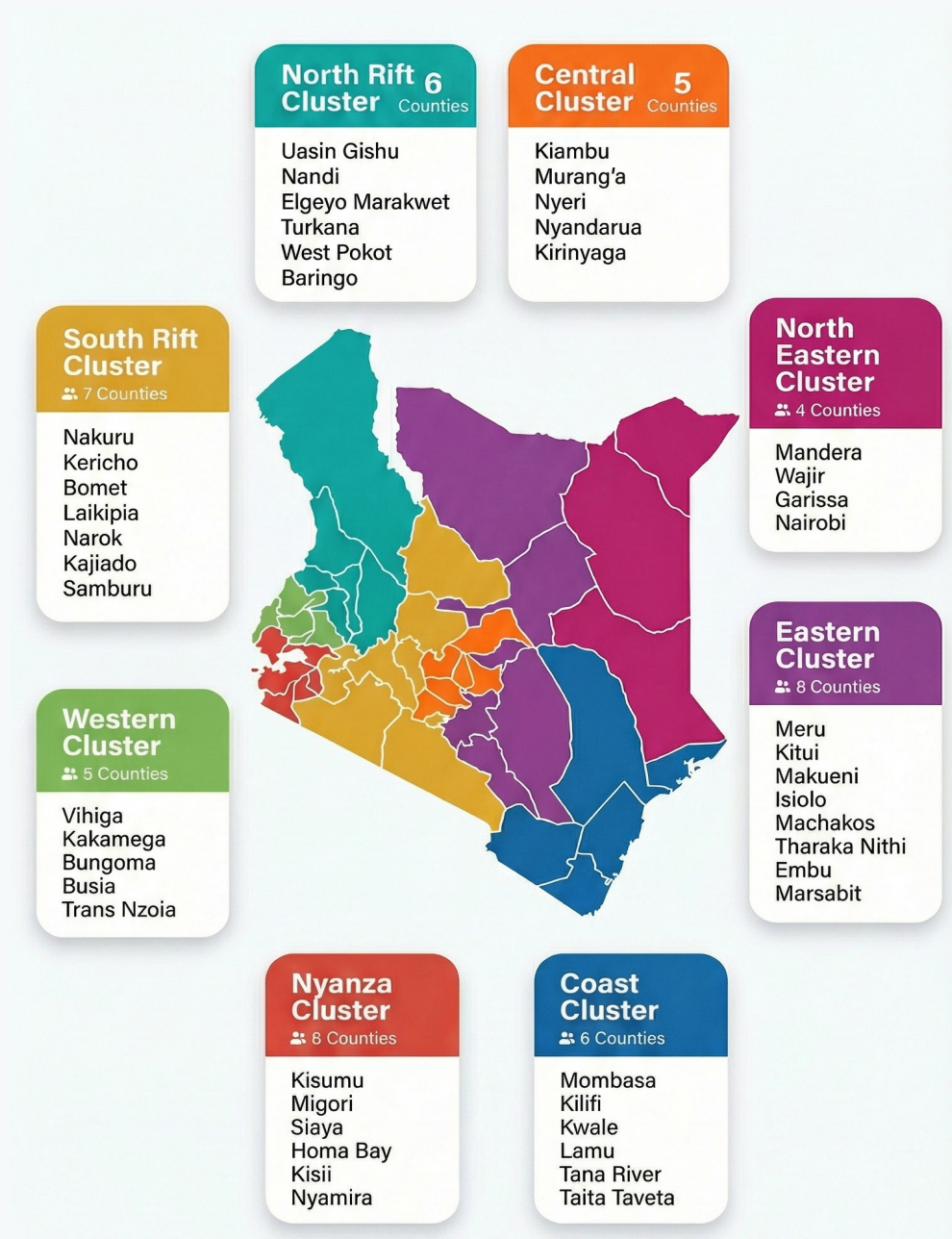
County Assemblies Forum Governing Council 2025-2027.

The Executive Committee shall consist of:

- a. Seven (7) officials of the Forum as per Article 5 of CAF Constitution
- b. Sixteen (16) other members elected by the Governing Council from the clusters of the Forum in Schedule 2, with each cluster represented by two members each (one being a speaker and the other an MCA)
 - a. One (1) representative of the Clerks' chapter, as an ex-officio member.
 - b. The Executive Committee shall have the following sub-committees for the effective and efficient discharge of their mandate under clause (2) above.

- c. Finance subcommittee which shall develop the annual budget of the Forum and undertake financial oversight of expenditure by the secretariat.
- d. Members' Services subcommittee which shall coordinate welfare-related issues of the members.
- e. Inter-governmental Relations subcommittee which shall spearhead engagements with the national government, Constitutional Commissions and Independent offices.
- f. Legal Affairs subcommittee which shall consider and advice on legal matters affecting the Forum and its members.

In addition, for ease of interaction and to enable regular meetings among its members, CAF divided the 47 County Assemblies of the Republic of Kenya into eight administrative clusters:



CHAPTERS OF THE FORUM

The platform to discuss matters of mutual concern will continue to be provided to different interest groups through the Chapters of the Forum. The Chapters facilitate to process of peer-to-peer learning and sharing amongst County Assemblies. They include:

- a. A chapter for all County Assembly Speakers
- b. A chapter for all County Assembly Deputy Speakers
- c. A chapter for all leaders of Majority Parties in the County Assemblies
- d. A chapter for all leaders of Minority Parties in the County Assemblies
- e. A chapter for all Majority Whips in the County Assemblies
- f. A chapter for all Minority Whips in the County Assemblies
- g. A chapter for all Women Members of the County Assemblies
- h. A chapter for all Youth Members of the County Assemblies
- i. A chapter for all Members with Disability in the County Assemblies
- j. A chapter for all Clerks of the County Assemblies
- k. A chapter for Sports and Cultural activities, which shall coordinate the participation of County Assemblies in sports activities

COMPOSITION OF THE EXECUTIVE COMMITTEE

Outgoing Executive Committee

1. Hon Anne Kiusya- Chairperson
2. Hon Seth Mwatela Kamanza- Deputy Chairperson
3. Hon. Omar M. Maalim- Treasurer
4. Hon. Chege Mwaura- Secretary General
5. Hon. Grace Sundukwa- Deputy Secretary General
6. Hon. Suzan Okwirry- Organizing Secretary
7. Hon. Mickey Achieng- Deputy Organizing Secretary
8. Hon. Allen Katana- MCA-Coast Cluster Representative
9. Hon Ayub Bundi- MCA-Eastern Cluster Representative
10. Hon. Phillip K. Nzangi-MCA. Eastern Cluster Representative
11. Hon. James Gichuhi- Speaker-Central Cluster Representative
12. Hon.Peter Kagwe-MCA- Central Cluster Representative
13. Hon. Philip Migei-Speaker-North rift Cluster Representative
14. Hon Isaac Mosbey-MCA-North Rift Cluster Representative
15. Hon. Lantano Nabala-Speaker- South Rift Cluster Representative
16. Hon Catherine Mwangi-MCA-South Rift Cluster Representative
17. Hon Christopher Omulele-Speaker-Western Cluster Representative
18. Hon Milton Omukanda-MCA Western Cluster Representative
19. Hon Elisha Oraro-Speaker Nyanza Cluster Representative
20. Hon Dolifine Bwaki-MCA Nyanza Cluster Representative

21. Hon Abdi I Gure-Speaker-North Eastern Cluster Representative
22. Hon Peter J Imwatok MCA North Eastern Cluster Representative
23. Mr Kamau Aidi-Clerk- Clerks Chapter Representative
24. Ms Lonah Losem-Chief Executive Officer- Secretary to the Committee



Current Executive Committee

1. Hon Seth Mwatela Kamanza- Chairperson
2. Hon Anne Kiusya- Deputy Chairperson
3. Hon. Philip Muigai-Treasurer
4. Hon Chege Mwaura- Secretary General
5. Hon. Grace Sundukwa- Deputy Secretary General
6. Hon. Tony Barasa- Organizing Secretary
7. Hon. Mickey Achieng- Deputy Organizing Secretary
8. Hon. Kevin Katisya- Speaker- Eastern Cluster Representative
9. Hon. Phillip K. Nzangi-MCA. Eastern Cluster Representative
10. Hon. Abdille Yussuf Mohamed - Speaker-North Eastern Cluster Representative
11. Hon Peter J Imwatok MCA North Eastern Representative
12. Hon Christopher Omulele-Speaker-Western Cluster Representative
13. Hon Milton Omukanda, MCA Western Cluster Representative
14. Hon. Fredrick Kaptui- Speaker- North Rift Cluster Representative
15. Hon. Henry Kigen-MCA-North Rift Cluster Representative
16. Hon. Lantano Nabala-Speaker- South Rift Cluster Representative
17. Hon Dominic Mutai-MCA-South Rift Cluster Representative
18. Hon. Dr. Philip Nyanumba-Speaker- Nyanya Cluster Representative
19. Hon Elizabeth Alila- MCA Nyanza Cluster Representative

20. Hon.Teddy Mwabire-Speaker- Coast Cluster Representative
21. Hon. Abdulhakim Shehe-MCA-Coast Cluster Representative
22. Hon. James Gichuhi-Speaker- Central cluster Representative
23. Hon. Peter Mwangi Kagwe –MCA- Central Cluster Representative
24. Hon Abdi I Gure-Speaker-North Eastern Representative
25. Mr. Leboo Saisa-Clerk, Clerks Chapter Representative
26. Ms. Lonah Losem-Chief Executive Officer- Secretary to the Committee



Chapter Two

CHAPTER TWO

STRATEGIC PRIORITIES AND ACHIEVEMENTS

So as to achieve the forum objectives, County Assemblies Forum is guided by for key results areas as outlines below:



KRA 1: Capacity Building aims to improve the skills and performance of County Assembly members through training, mentorship, performance management, and the establishment of accountability forums that foster transparency and improved service delivery.



KRA 2: Strengthened Intergovernmental Relations seeks to build stronger partnerships with national, regional, and international organizations, enhance collaboration with national government agencies, and implement strategies for policy reforms, stakeholder engagement, and conflict resolution.



KRA 3: Improved Members and Staff Service focuses on prioritizing member concerns, enhancing transformational leadership, and improving service delivery through feedback mechanisms and lobbying interventions.



KRA 4: Institutional Strengthening & Knowledge Management aims to enhance CAF's internal capacity through performance management systems, resource mobilization, policy development, and knowledge management to support organizational growth and effectiveness.



**OUTCOME 1:
FACILITATION
IN LEGISLATION,
OVERSIGHT AND
REPRESENTATION
FOR DEEPENED
DEVOLUTION**



OUTCOME 1: FACILITATION IN LEGISLATION, OVERSIGHT AND REPRESENTATION FOR DEEPENED DEVOLUTION

LEGAL AND LEGISLATIVE ENGAGEMENT

CAF's core mandate includes engaging with legal and legislative processes to protect the interests of County Assemblies and their members, ensuring that the principles of devolution are upheld and strengthened.

Litigation of Interest in CAF

CAF actively participates in significant court matters to defend the constitutional powers and operational autonomy of County Assemblies. The ongoing cases for the reporting period are:

Here is an updated summary of the court matters as of June, 2025:

1. HC. Constitutional petition 001 of 2025 CAF VS The Attorney General

- The petition challenges the constitutionality of the KES 4.2 billion reduction in County Assembly Budget Ceilings.
- Initial interim conservatory orders were issued on January 9, 2025, but a subsequent ruling on March 17, 2025, set these orders aside.
- The County Assemblies Forum (CAF) has since filed an appeal with the Court of Appeal to have the interim orders reinstated.

2. HC. Petition No: 004 Of 2023, Court of Appeal Civil Application No. E093 Of 2023

- This matter concerns the taxation of MCAs' car reimbursement.
- The Court of Appeal issued a stay of execution on the High Court's October 12, 2023 judgment, which had declared the benefit non-taxable.
- The stay is in effect while the Kenya Revenue Authority's (KRA) appeal is pending. CAF is awaiting guidance on setting a hearing date.

3. HC Petition 401 of 2022 matter of senate summons to county assemblies CAF– VS – The Senate

- The central question is whether the Senate has the legal authority to summon County Assemblies regarding audit reports.
- The matter was scheduled to proceed on July 28, 2025.

4. Petition No E239 Of 2020 (Impeachment of Speakers & Recall of MCAs)

- This case is ongoing and questions the constitutionality of amendments to the County Governments Act, 2012, regarding the recall of MCAs and the impeachment procedure for County Assembly Speakers.
- The next court mention is scheduled for September 29, 2025, to allow for the amendment of the petition and the joinder of the Senate.

5. HCCHRPET NO. E317 OF 2022 Philip Kipkemai Langat vs. IEBC

- The petition addresses whether a public officer must resign six months before running for the position of County Assembly Speaker.
- The case is currently pending a hearing date at the Court of Appeal. The High Court had previously ruled that the resignation requirement does apply.

Memorandas submitted to Parliament

CAF demonstrated significant legislative advocacy by submitting 57 memoranda to both houses of Parliament (National Assembly and Senate) during the Financial Year 2024/2025. These submissions provided critical input and perspectives from County Assemblies on a diverse range of legislative and policy proposals, ensuring that county-level implications were duly considered. Key areas covered included:

- **Public Finance:** County Assembly Budget Ceilings, County Public Finance Laws, Public Finance Management, Division of Revenue, Budget Policy Statement, Public Procurement, and Asset Disposal.
- **Devolution & Governance:** County Governments Act, County Assembly Services, Intergovernmental Relations, Office of the County Attorney, and Policy on Devolved System of Governance.
- **Elections & Political Processes:** Elections Laws, Election Offences, and Political Parties.
- **Social & Economic Issues:** National Lottery, Gambling Control, Conflict-of-Interest, Affordable Housing, National Cancer Prevention Rules, Fire Rescue, Medical Social Workers, Sports, Whistle Blower Protection, Creative Economy, Labour Migration, County Library Services, County Civic Education, Street Naming and Property Addressing System, Victim Protection, and KRA Draft Diversity and Inclusion Policy.
- **Constitutional Matters:** Constitution of Kenya Amendment Bill.
- **Ward Development:** County Wards (Equitable Development) Fund.

Matters Before Parliament

CAF closely tracked and engaged with several pivotal bills undergoing parliamentary processes, advocating for outcomes that strengthen devolution and uphold the functions of County Assemblies.

No.	Bill Title	Status
1.	The Intergovernmental Relations (Amendment) Bill, 2024	At 2nd Reading in the National Assembly; Committee Stage before the Regional Development Committee. CAF Memo shared May 27, 2025. The Committee Report was presented and adopted by the Plenary of the National Assembly. Bill expected to go for 3rd reading once the National Assembly resumes from recess July 21, 2025.

No.	Bill Title	Status
2.	The County Public Finance Laws (Amendment) Bill, 2023	The Bill is at Committee of the Whole (Third Reading). Bill to be considered once National Assembly resumes July 21, 2025. CAF Memo developed and shared in 2025 with the Senate.
3.	The County Assemblies Pensions Scheme Bill, 2024	Message from the Senate conveyed April 30, 2025. CAF Memo developed and shared in 2024. Bill passed by the Senate with amendments and referred back to the National Assembly for consideration.
4.	The County Assembly Services (Amendment) Bill, 2023	Bill passed by the Senate with amendments and referred back to the National Assembly for consideration. Message from the Senate conveyed April 30, 2025. CAF Memo developed and shared in 2024.
5.	The County Ward (Equitable Developments) Fund (CAF Version)	Draft bill reshared with the Office of Majority Leader for introduction in the National Assembly and submission to JLAC. CAF drafted a letter to the Majority Leader, National Assembly requesting for meeting. CAF drafted a letter to the NA Justice and Legal Affairs Committee to discuss.
6.	The County Wards (Equitable Development) Bill (Senate Bills No. 20 of 2024)	Bill at Second Reading Stage. CAF submitted its memo on March 2025.
7.	The Constitution of Kenya (Amendment) Bill, 2025	Passed by the National Assembly (constitutional threshold of 233 or more Members to pass the Bill met at Second and Third Readings). To be forwarded to the Senate for consideration. CAF to write a letter to the Senate JLAC to request a meeting to give its views on the same and request inclusion of WDF in the Bill.

STAKEHOLDER ENGAGEMENT

CAF actively engages with a broad spectrum of stakeholders to foster collaboration, share knowledge, and build capacity, ultimately aiming to strengthen governance and enhance service delivery across the counties.

Enhancing County Governance through Konrad Adenauer Stiftung (Kas) Partnership

The County Assemblies Forum (CAF), in partnership with the Konrad Adenauer Stiftung (KAS), has been working to enhance county governance by increasing youth political participation. Their collaboration involves holding stakeholder forums in counties like Nairobi, Uasin Gishu, and Kiambu to bridge the gap between elected officials and the public. These forums bring together MCAs, youth leaders, civil society actors, and citizens to promote good governance and public understanding of the county legislative process.

Key Focus Areas and Outcomes

The initiative's main objective is to demystify the role of County Assemblies and empower the youth to engage more meaningfully in governance. During the forums, CAF and KAS observed a significant lack of public awareness about the functions of County Assemblies, particularly in areas of legislation, oversight, and budget approval. Through interactive sessions, participants gained a deeper understanding of these constitutional mandates.

Youth Empowerment and Civic Engagement

A core element of the partnership is to create a safe space for dialogue. The forums were designed to be inclusive, allowing young people and MCAs to develop solutions for more responsive governance collaboratively. The participants, especially the youth, were provided with practical entry points to engage in county-level processes, thereby strengthening their political participation. The project has been successful in increasing awareness of the County Assemblies' role among the participants, demonstrating the effectiveness of structured civic engagement in fostering a more transparent and accountable governance system.

STRENGTHENING HEALTHCARE REFORMS

THE 22ND HEALTH SECTOR FORUM



The 22nd Health Sector Intergovernmental Consultative Forum held at the Kenya School of Government (KSG).

The Chairpersons of County Assembly Health Committees, supported by the County Assemblies Forum (CAF), attended the 22nd Health Sector Intergovernmental Consultative Forum. The event, held at the Kenya School of Government, focused on "Accelerating Health Sector Reforms Towards Attaining Universal Health Coverage (UHC)."

Key Discussions and Outcomes

The forum provided a platform for discussions on reforming Kenya's health sector. A major topic was the role of county governments in implementing four key health laws passed in 2023:

- The Primary Health Care Act
- The Digital Health Act
- The Social Health Insurance Act
- The Facilities Improvement Financing Act

The Ministry of Health emphasized the need for a collaborative approach to address health sector challenges. The discussions also centered on tackling disparities in resource allocation, improving the healthcare workforce's capacity, and making health services more accessible and affordable. Participants called for increased cooperation between counties to ensure equity and align local implementation with national health policies.

COLLABORATION WITH INTERNATIONAL FOOD AND POLICY RESEARCH INSTITUTE (IFPRI)

The Forum participated in a workshop with the International Food Policy Research Institute (IFPRI) to discuss how to improve Kenya's fertilizer subsidy program. The workshop brought together various stakeholders, including representatives from national and county governments, researchers, and development partners. The primary objective was to enhance the efficiency and benefits of the fertilizer subsidy program for smallholder farmers.

Key Issues and Recommendations

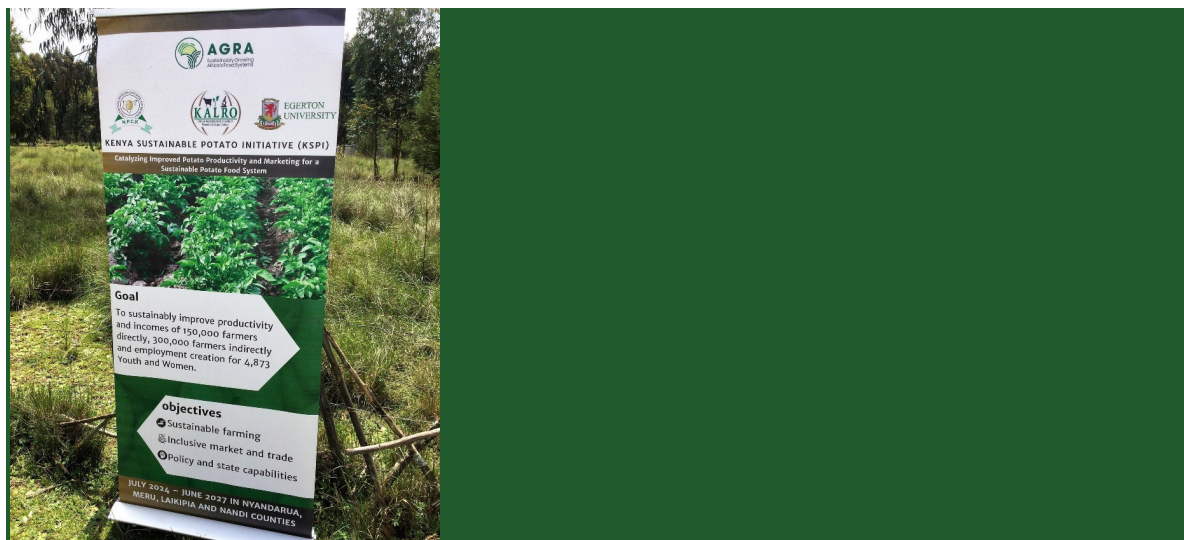
CAF's involvement highlighted a significant gap: the limited participation of County Assemblies in the design, implementation, and monitoring of these subsidy programs. According to CAF, this lack of involvement undermines the program's effectiveness, transparency, and accountability at the local level.

The CAF representative stressed that County Assemblies, with their constitutional mandate over agriculture and budget oversight, must be meaningfully engaged in these initiatives. As a result of the discussions, stakeholders made a collective commitment to improve coordination with County Assemblies in the future. They agreed to recognize CAF as a key partner for facilitating dialogue between county legislatures and the executive on agricultural policy. This collaboration is expected to enhance local ownership of policies and ensure that public funds for fertilizer programs effectively contribute to food security and rural livelihoods.

AGRICULTURAL GOVERNANCE AND RESILIENCE

The County Assemblies Forum (CAF) and the Alliance for a Green Revolution in Africa (AGRA) are partnering to improve agricultural governance and resilience in Kenya. They held a meeting to establish a collaboration framework focused on strengthening legislative oversight and policy for the agricultural sector.

Key Issues and Partnership Goals



The meeting highlighted several challenges in agricultural governance at the county level, including:

- Limited capacity of MCAs: Many Members of the County Assembly (MCAs) struggle to understand and create effective agricultural policies.
- Fragmented cess pricing: The lack of a standardized approach to cess (local tax) pricing across counties creates inefficiencies.
- Exclusion of legislators: Elected officials are often not included in important discussions about the agricultural sector.
- To address these issues, CAF and AGRA agreed on several objectives for their collaboration:
- Capacity Building: They will provide tailored training for MCAs, especially those on agriculture committees, to help them better fulfill their oversight and law-making roles.
- Policy Harmonization: The partnership aims to harmonize cess policies across counties to ensure fair and equitable pricing.
- Increased Participation: They will ensure that MCAs are actively involved in all agricultural policy forums and decision-making platforms.
- Evidence-Based Policy: They will integrate research and data from partners like the Tegemeo Institute into the legislative process to create stronger policies.

CAF has committed to working with AGRA to implement these programs, promote uniform policy adoption, and increase the participation of MCAs in agricultural policy conversations. The overall goal is to use inclusive governance and legislative empowerment to unlock the full potential of Kenya's agricultural sector.

ENGAGEMENT WITH KIPPRA



CAF Secretariat and the Executive Director of the Kenya Institute for Public Policy Research and Analysis (KIPPRA), Dr. Rose Ngugi.

The County Assemblies Forum (CAF) and the Kenya Institute for Public Policy Research and Analysis (KIPPRA) have renewed their partnership. A meeting was held at KIPPRA's Nairobi offices to sign a new five-year Memorandum of Understanding (MoU) to strengthen public policy, legislative capacity, and citizen engagement in counties.

Key Outcomes of the MoU Meeting

- **Renewed MoU:** The MoU was renewed for five years with an expanded focus on capacity building, research, and legislative support.
- **Enhanced Engagement:** CAF will help KIPPRA engage directly with County Assemblies, overcoming hurdles like accessing legislative calendars.
- **Joint Research:** The two organizations will collaborate on joint research projects, starting with an analysis of MCA.
- **Public Participation:** They will co-develop a standardized framework for public participation.
- **Access to Publications:** County Assemblies will be granted better access to KIPPRA's publications.
- **Joint Activities:** The partnership will focus on key committees concerning capacity enhancement, climate action (FLOCCA), and public participation.

CAF'S PARTICIPATION IN THE 8TH KIPPRA REGIONAL CONFERENCE

CAF also attended the 8th KIPPRA Annual Regional Conference, themed “Shaping Pathways to Future Jobs: Unlocking Opportunities for the Youth.” The conference focused on how to prepare young people for the future job market, with discussions on digital transformation, the creative economy, and climate-smart governance.

Key Observations and Opportunities:

- **Missing Representation:** A significant observation was the lack of representation from county governments at the conference, highlighting an opportunity for CAF to advocate for stronger involvement in future events.
- **Areas for Collaboration:** The conference provided several opportunities for CAF to collaborate with stakeholders on behalf of devolved units. These areas include workforce development, digital transformation, and climate-smart governance.
- **Policy Role:** CAF can help shape policies on youth entrepreneurship, inclusive employment frameworks, and sustainable initiatives in agriculture and agribusiness.

The engagement with KIPPRA and participation in the regional conference underscore CAF's role in connecting county-level governance with national policy and research.

CHAMPIONING OF EARLY CHILDHOOD DEVELOPMENT

The County Assemblies Forum (CAF) leadership met with Kidogo Early Years, a social enterprise focused on affordable, quality childcare. The purpose of the meeting was to explore potential collaborations between County Assemblies and Kidogo.

Potential Partnership Areas



CAF Secretariat with the Kidogo Early Years management team during a courtesy visit.

The discussions centered on several key areas where County Assemblies can partner with Kidogo to improve Early Childhood Care and Education (ECCE). These include:

- Strengthening legislative frameworks to enforce childcare standards.
- Scaling community-based childcare models in informal settlements.
- Empowering women economically through childcare initiatives.
- Creating safe, inclusive, and stimulating environments for young children.

CAF praised Kidogo's work and committed to supporting the enactment of new ECDE laws and policies in counties. The Forum highlighted that empowering future generations through early childhood development is vital for the success of devolution.

THE PEOPLES DIALOGUE FORUM



CAF Program Officer joins other participants during the People's Dialogue Festival (PDF) 2025

The Forum participated in the People's Dialogue Forum (PDF) in Nairobi, an event that brought together stakeholders from the governance, civil society, and development sectors. CAF's involvement aimed to promote accountable governance within Kenya's devolved system and engage with partners on challenges and opportunities for the legislative arm at the county level.

Key Issues Discussed by CAF

A CAF Program Officer, speaking as a panelist, focused on Public Finance Management (PFM). He brought up several key issues hindering the full operational autonomy of County Assemblies, including:

- Legal and institutional gaps in budgeting and financial oversight.
- Persistent challenges in implementing effective public participation. He called for more structured, well-resourced, and citizen-responsive frameworks for engagement.

The CAF representative's contributions helped inform discussions on strengthening fiscal governance and empowering County Assemblies to carry out their mandates independently.

11TH NATIONAL AND COUNTY GOVERNMENTS COORDINATING SUMMIT



His Excellency the President Hon. William Ruto, PhD., C.G.H. (centre) during the launch of the 11th National and County Governments Coordinating Summit.

The County Assemblies Forum (CAF), represented by its Chairperson and Secretary General, actively participated in the 11th National and County Governments Coordinating Summit. Held under the theme “*Strengthening Intergovernmental Relations and Collaboration for Effective Service Delivery*,” the Summit brought together leaders from both levels of government to deliberate on strategies for enhancing coordination, aligning development priorities, and fostering synergy in governance.

Key Issues and Discussion Points

The Summit underscored several critical challenges and opportunities in strengthening intergovernmental relations, including:

- **Weak intergovernmental structures:** Gaps in coordination between national and county governments that hinder effective service delivery.
- **Limited policy coherence:** Misalignment in development priorities across the two levels of government.
- **Underrepresentation of legislatures:** County Assemblies are not consistently integrated into intergovernmental processes, despite their central role in devolution.
- **Service delivery inefficiencies:** Citizens often experience delays or duplications in services due to poor coordination.

CAF's Strategic Priorities at the Summit

To address these challenges, CAF emphasized the following objectives during the Summit:

- **Strengthened Intergovernmental Collaboration:** Advocating for structured engagement between legislative and executive arms of government at both national and county levels.
- **Institutional Strengthening:** Building the capacity of County Assemblies to play an active role in intergovernmental decision-making platforms.

- **Accountability and Inclusivity:** Promoting mechanisms that ensure public institutions remain responsive to citizen needs while upholding transparency.

From the conversations in the conference, the forum CAF reaffirmed its commitment to championing the voice of County Assemblies as foundational institutions of devolution in Kenya.

COLLABORATION WITH MZALENDO TRUST



Mzalendo Trust Executive Director Caroline Gaita, joined by County Assemblies Forum CEO Lonah Losem, during a meeting at Mzalendo Trust offices.

The County Assemblies Forum (CAF) held a strategic dialogue with Mzalendo Trust to explore and strengthen collaborative initiatives aimed at advancing legislative inclusion, enhancing meaningful civic engagement, and strengthening the oversight role of County Assemblies in Kenya's devolved governance framework.

Key Issues and Discussion Points

The meeting highlighted several critical issues in legislative governance, including:

- **Executive dominance in governance:** Limited focus on the legislative arm of government in devolved governance processes.
- **Weak citizen integration:** Citizens' voices are often excluded or inadequately reflected in legislative processes.
- **Limited accountability mechanisms:** County Assemblies face challenges in institutionalizing transparency and oversight.
- **Proposed Strategic Priorities**
 - To address these issues, CAF and Mzalendo agreed on the following collaboration priorities:
- **Legislative Empowerment:** Strengthening County Assemblies to fulfill their constitutional mandates effectively.
- **Enhanced Civic Engagement:** Promoting meaningful citizen participation in county legislative processes.

- **Institutional Accountability:** Establishing mechanisms for greater transparency, accountability, and oversight in County Assemblies.
- **Inclusive Governance:** Aligning citizen participation with county-level decision-making to accelerate the realization of devolution principles.

This emerging partnership reflects a shared vision to deepen democratic practices, strengthen legislative governance, and ensure participatory and inclusive development across Kenya's devolved units.

COLLABORATION WITH DEVELOPMENT GATEWAY

The County Assemblies Forum (CAF) engaged in high-level discussions with Development Gateway (DG) to explore a strategic partnership aimed at strengthening governance systems and promoting inclusive development at the county level.



CAF Secretariat, with the Regional Lead for Development Gateway East & Southern Africa, Ms. Charlene Migwe-Kagume, during a meeting to discuss potential areas of partnership and collaboration.

Matters raised by CAF

The discussions focused on several thematic areas critical to county governance, including:

- **Weak procurement systems:** Limited transparency and accountability in public resource management.
- **Low citizen engagement:** Gaps in participatory governance at the grassroots.
- **Digital governance gaps:** Limited adoption of technology to improve oversight and service delivery.
- **Sectoral challenges:** Weak systems in agriculture, climate change adaptation, and response to gender-based violence.

Strategic Priorities Identified

To address these challenges, CAF and DG agreed on the following areas of collaboration:

- **Digital Governance:** Leveraging data and technology to enhance transparency, accountability, and citizen engagement.
- **Procurement Reform:** Strengthening county procurement systems to ensure fair and efficient use of resources.
- **Open Government Partnership (OGP):** Supporting County Assemblies to participate in OGP for transparent and accountable governance.
- **Climate and Aid Tracking:** Developing digital platforms to monitor aid flows and climate finance at the county level.
- **Inclusive Development:** Promoting governance frameworks that address agriculture, climate resilience, and gender-based violence.

COLLABORATION WITH THE LEGAL RESOURCES FOUNDATION

The County Assemblies Forum (CAF) and the Legal Resources Foundation (LRF) have forged a strategic partnership to promote good governance, climate justice, human rights, and access to justice within Kenya's devolved system of governance. The collaboration, formalized through the signing of a Memorandum of Understanding (MoU), builds on LRF's longstanding expertise in legal empowerment and supporting marginalized communities to claim their rights and meaningfully participate in governance processes. Recognizing County Assemblies as critical institutions for grassroots democracy, the partnership seeks to strengthen their ability to champion equitable and just governance practices that respond to the needs of all citizens, particularly vulnerable groups.



County Assemblies Forum signs MOU with LRF

The MoU outlines a framework for joint initiatives aimed at enhancing legislative development, promoting civic education, and improving access to justice at the county level.

Key Priorities Included:

- Building the capacity of Members of County Assembly (MCAs) and assembly staff on legal frameworks, human-rights-based approaches, and climate justice advocacy.
- Strengthening the legislative process to improve the legal environment for citizens and deliver impactful laws that reflect county realities.
- Raising legal awareness among communities and empowering citizens to engage constructively with county governments.
- Jointly mobilizing resources and engaging county governments as key stakeholders to sustain the planned interventions.

Through these initiatives, CAF and LRF reaffirm their shared vision of equipping County Assemblies with the tools, knowledge, and resources they need to deliver inclusive, just, and accountable governance at the grassroots. This partnership underscores the critical role of devolved legislative institutions in advancing justice, resilience, and human rights for all Kenyans.

ADVANCING AGRICULTURAL GOVERNANCE THROUGH AATF COLLABORATION.

In August 2024, the County Assemblies Forum (CAF) intensified its stakeholder engagement efforts by holding discussions with the African Agricultural Technology Foundation (AATF). The meeting, held on August 20, 2024, explored opportunities for collaboration on agricultural technology to strengthen food security at the county level.

The meeting highlighted some challenges that would inform possible areas of collaboration:

- **Low acceptance of new technologies:** Resistance to climate-smart and improved crop varieties.
- **Weak advocacy and public education:** Limited awareness among communities and legislators on agricultural innovations.
- **Policy and legal gaps:** Insufficient frameworks to guide the adoption of agricultural technologies.
- **However, there were areas of convergence that the two institutions would collaborate and partner in to strengthen devolution:**
- **Promotion of Climate-Smart Agriculture:** Supporting insect-resistant maize and the PBR Cowpea initiative.
- **Advocacy and Awareness:** Strengthening public education to increase acceptance of agricultural innovations at the County level.
- **Policy Support:** Enhancing county-level legal frameworks to guide technology adoption.

As a commitment from the two institutions, it was resolved that there would be further engagement aimed at influencing agricultural policy and accelerating the adoption of innovations across counties.

COLLABORATION ON TECHNOLOGY AND GOVERNANCE



KICTANet Executive Director, Dr. Grace Githaiga, and CAF Secretariat, during a courtesy meeting

The County Assemblies Forum (CAF) formalized a strategic partnership with the Kenya ICT Action Network (KICTANet) to advance digital transformation within County Assemblies. The partnership, cemented through a Memorandum of Understanding (MoU), sought to strengthen ICT adoption and governance in devolved units.

This engagement identified several gaps in digital governance at the County level, particularly the County Assemblies:

- **Low ICT literacy:** Limited digital skills among MCAs and Assembly staff.
- **Weak policy and legal frameworks:** Counties lack comprehensive ICT policies.
- **Low adoption of digital tools:** Inefficient legislative processes due to manual systems.

To address the aforementioned challenges, the two institutions entered into an MoU that set forth the areas of partnership and collaboration.

The ratified MoU committed both parties to collaborate in the following thematic areas:

- **Capacity Building:** Training Assembly members and staff on ICT literacy and digital skills.
- **Policy Support:** Developing ICT model policies and legislative frameworks at the County level.
- **Digital Solutions:** Promoting tools to improve efficiency, transparency, and public participation.
- **Resource Mobilization and Research:** Joint initiatives to sustain ICT-driven programs.

This collaboration positions County Assemblies at the heart of Kenya's digital governance agenda by aligning legislative processes with modern technological standards.

COLLABORATION ON TRANSPARENCY AND CITIZEN ENGAGEMENT



A group photo of CAF's representatives with Twaweza Africa representatives at CAF's offices.

CAF engaged Twaweza Africa to explore a partnership focused on improving governance and public service delivery through enhanced citizen participation. following this engagement, the following issues were raised as matters of concern and those that would need redress **to realize the object of devolution**.

- Weak citizen engagement: Limited mechanisms for **public input in legislative processes**.
- Low awareness of devolution: Citizens often lack understanding of **participatory decision-making**.
- Limited legislative capacity: Gaps in skills and tools for inclusive law-making.

To remedy the aforementioned, the two organizations agreed to collaborate on the following areas

- **Strengthening Public Participation:** support interventions that encourage citizen involvement in legislative processes.
- **Legislative Capacity Building:** Equipping Members of County Assemblies to drive participatory development.
- **Civic Campaigns:** Running awareness programs on devolution and citizen rights.

This partnership reflected a shared commitment to inclusive governance and ensuring that citizen voices shape county policies and service delivery.

COMMUNITY EMPOWERMENT AND CLIMATE ACTION



CAF CEO, Ms. Lonah Losem, with representatives from the Kenya Community Development Foundation (KCDF)

CAF established a strategic partnership with the Kenya Community Development Foundation (KCDF) to amplify community voices in governance and address climate challenges at the grassroots. This engagement was informed by data and information that underscored gaps in grassroots participation where local communities are not adequately engaged in decision-making, as well as bottlenecks in Equity and inclusion, where governance processes often overlook marginalized and minority groups.

Focus Areas of Collaboration

The two institutions agreed to collaborate on the following areas

- **Community Empowerment:** Building capacity for MCAs and the citizens to articulate priorities and hold leaders accountable.
- **Climate Action:** Promoting environmental sustainability and resilience through County policies and legislation.
- **Inclusive Development:** Aligning County policies with community needs through equity-focused approaches.
- **Joint Programming:** Mobilizing resources and offering technical expertise, in the capacity-building interventions initiated by CAF.

This collaboration strengthens the link between County Assemblies and communities, ensuring that governance is inclusive and climate-resilient.

COLLABORATION WITH THE ALLIANCE OF BIODIVERSITY INTERNATIONAL AND CIAT



CAF Secretariat with the Managing Director for Africa at the Alliance of Biodiversity International and CIAT, Ms. Maya Rajasekharan

The County Assemblies Forum (CAF) engaged the Alliance of Biodiversity International and the International Center for Tropical Agriculture (CIAT) to promote progressive agricultural policies that are responsive to the diverse needs of Kenya's counties. The engagement emphasized the importance of strengthening agricultural systems to address emerging challenges and create inclusive opportunities.

Key Issues Discussed

- **Climate Risks:** Growing threats to food security and agricultural productivity posed by climate change.
- **Biodiversity Loss:** Declining ecosystems that are critical for sustaining agriculture and rural livelihoods.
- **Youth and Gender Gaps:** Limited opportunities for women and young people to actively participate in agricultural development.

Proposed Areas of Collaboration

- **Climate-Resilient Agriculture:** Supporting the adoption of sustainable and adaptive farming practices to enhance resilience through policy and legislation.
- **Biodiversity Conservation:** Promoting the preservation of ecosystems to ensure the sustainability of food systems at the County level.
- **Inclusive Development:** Empowering women and youth as key drivers of agricultural transformation at the County level.

Through this partnership, CAF seeks to strengthen the role of County Assemblies in championing policies that improve agricultural productivity, safeguard livelihoods, and ensure counties are well-prepared to respond to the impacts of climate change.

PARTNERSHIP WITH KENYA LAW

CAF signed a Memorandum of Understanding (MoU) with the National Council for Law Reporting (Kenya Law) to improve legislative processes and access to legal information. This engagement highlighted selected challenges in the County Assemblies' legal departments, key amongst them being the Weak monitoring systems with no centralized system of tracking of county legislation, and Capacity gaps where limited skills in legislative drafting and policy formulation were earmarked as gaps.

Focus Areas Addressed by the Mou



Ms. Lonah Losem, CEO, CAF, and Prof. Jack Mwimali, CEO Kenya Law, signing a Memorandum of Cooperation (MoC), at CAF's offices in Nairobi.

- **Legislative Tracking:** The Kenya Law supports CAF in developing a centralized bill tracking and monitoring system.
- **Case Law Digest:** That NCLR supports CAF by creating a tailored reference tool for County laws
- **Capacity Building:** That Kenya Law supports CAF through training assembly members and staff in legislative drafting.

This collaboration will improve accountability, streamline legislative procedures, and strengthen good governance at county level.

ENGAGEMENT WITH SIASA PLACE



CAF Secretariat lead by the CEO, Ms. Lonah Losem, with the Executive Director of Siasa Place Ms. Nerima Wako

The County Assemblies Forum (CAF) engaged Siasa Place, a civil society organization dedicated to promoting youth inclusion in governance, to explore strategies for increasing youth participation in county decision-making processes. The deliberations were guided by data showing that young people remain significantly underrepresented in county governance, largely due to limited capacity and inadequate exposure to legislative processes.

Key Issues Identified

- **Low Youth Participation:** Young people are underrepresented in county policy-making and governance structures.
- **Capacity Gaps:** Many youths lack the necessary knowledge and skills to engage effectively in county governance.

Proposed Areas of Collaboration

- **Youth Empowerment:** Equipping young MCAs and emerging leaders with relevant skills to strengthen their role in county governance.
- **Inclusion in Policy-Making:** Establishing structured avenues for youth voices to influence county-level decision-making processes.

This collaboration aligns with CAF's broader vision of enhancing inclusive and participatory governance by placing youth at the center of County policy-making and nurturing a new generation of leaders within Kenya's devolved system.

COLLABORATION WITH THE INSTITUTE OF INTERNAL AUDITORS (IIA)

In a bid to strengthen internal audit functions within County Assemblies, CAF held strategic consultations with the Institute of Internal Auditors (IIA) Kenya.



CAF team, led by CEO Ms. Lonah Losem, with the CEO of IIA Kenya Dr. Joyce Omina during a courtesy visit

The engagement resulted in the development of targeted training programs to prepare County Assemblies for the rollout of the Global Internal Audit Standards (GIAS) that was rolled out in January 2025.

The collaboration aimed at enhancing the skills and competencies of county internal auditors, thereby improving transparency, accountability, and governance in county operations. By institutionalizing robust internal audit practices, CAF and IIA Kenya are working to strengthen the integrity of devolved governance structures.

SUBNATIONAL DIPLOMACY AND FOREIGN POLICY INTEGRATION



CAF CEO Ms. Lonah Losem, and Dr. A. Korir Sing'Oei, Principal Secretary, State Department for Diaspora Affairs during a courtesy visit

The County Assemblies Forum (CAF) initiated a landmark engagement with the State Department for Foreign Affairs through a high-level courtesy meeting with Principal Secretary Dr. A. Korir Sing'oei. The dialogue was aimed at embedding County Assemblies within Kenya's broader foreign policy framework and exploring how devolved governance can contribute to advancing international cooperation.

Emerging Issues

- Limited awareness among MCAs on Kenya's foreign policy priorities.
- Weak linkages between County governance and international/regional diplomacy.
- Underutilization of Counties in implementing global commitments at the grassroots.

Strategic Priorities

- **Capacity Building on Foreign Policy:** Equipping MCAs with knowledge of global policy frameworks and Kenya's international obligations.
- **Subnational Diplomacy:** Creating structured avenues for county legislatures to participate in regional and international forums.
- **Localized Implementation of Global Commitments:** Strengthening counties' role in translating climate diplomacy, trade agreements, and multilateral cooperation into local action.

This engagement reflects CAF's forward-looking commitment to enhancing *subnational diplomacy* and positioning County Assemblies as key players in Kenya's foreign relations.

STRENGTHENING DEVOLUTION THROUGH THE STATE DEPARTMENT

The County Assemblies Forum (CAF) engaged in structured consultations with the State Department for Devolution, focusing on institutional capacity-building and coordination of national devolution platforms.

Key Discussion Points

- Capacity constraints among MCAs and Assembly staff.
- Planning and coordination of the 5th Legislative Summit.
- Need for institutionalized policy dialogue and legislative performance tracking.



CAF Secretary General, Hon. Chege Mwaura, and the Chief Executive Officer, pose for a photo with Principal Secretary, State Department for Devolution Ms. Teresia Mbaika

Outcome Areas

- **Joint Technical Committee:** Establishment of a multi-stakeholder technical committee (CAF, SOCATT-K, and the State Department) to harmonize Summit preparations and devolution programs.
- **Legislative Capacity Development:** Enhanced training and technical support for MCAs and staff to improve legislative effectiveness.
- **Institutionalized Platforms:** Proposal to elevate the Legislative Summit into an annual national dialogue on devolution reforms.

Through these engagements, CAF reaffirmed its role as a champion of county legislatures, committed to sustaining collaboration with the State Department and advancing inclusive and accountable devolved governance.

THE SENATE



CAF Secretary General Hon. Chege Mwaura making his remarks during the Senate Retreat in Naivasha

CAF participated in the Fourth Senate Retreat and subsequent stakeholder forums, positioning itself as a strategic partner in strengthening Kenya's devolved governance system.

Identified Challenges

- Rigid public finance laws constrain county planning flexibility.
- Delays and inadequacies in county revenue allocations.
- Weak channels for structured Senate County Assemblies engagement.

Collaborative Pathways

- **Public Finance Reforms:** CAF urged the Senate to expedite the County Public Finance (Amendment) Bill, 2024, to enhance budgeting autonomy and accountability.
- **Equitable Resource Allocation:** Advocacy for timely and predictable disbursement of funds through DoRA and CARA.
- **Sustained Institutional Dialogue:** Establishment of continuous forums for Senate–County Assemblies engagement to address legislative and oversight gaps.
- **Grassroots Development:** Input into the County Wards (Equitable Development) Bill, 2024, emphasizing needs-based resource distribution at the ward level.

By actively engaging the Senate, CAF demonstrated its commitment to advancing fiscal equity, good governance, and legislative collaboration that secures the sustainability of devolution.

ENGAGEMENT WITH THE COUNCIL OF GOVERNORS



Consultative meeting between the County Assemblies Forum (CAF) and the Council of Governors (CoG) on DORA and CARA

CAF held a high-level consultation with the Council of Governors (CoG) to deliberate on fiscal challenges arising from the County Allocation of Revenue Act (CARA) 2024, particularly the reduction in recurrent expenditure ceilings for County Assemblies.

Core Concerns

- Reduced budget ceilings undermining legislative functions of County Assemblies.
- Imbalance in fiscal allocations between county executives and legislatures.
- Inadequacy of existing Public Finance Management (PFM) Regulations in addressing institutional realities of devolution.

Outcome Areas

- Advocacy on Fiscal Autonomy: Joint lobbying for equitable allocation of resources that safeguard the functionality of both arms of county government.
- PFM Reforms: Proposal to review PFM regulations to reflect the evolving roles and responsibilities of County Assemblies.
- Intergovernmental Engagement: Agreement to continue consultations with the National Treasury, CRA, and Parliament for evidence-based fiscal solutions.

While no immediate resolution was reached on budget reinstatement, the engagement strengthened CAF's advocacy role and reaffirmed the shared responsibility of CoG and CAF in protecting the sustainability of county institutions.

PARTNERSHIP WITH THE MEDIA COUNCIL OF KENYA

The County Assemblies Forum (CAF) leadership paid a courtesy call to the Media Council of Kenya (MCK) to explore structured collaboration in strengthening the communication capacities of County Assemblies.



The CEO of the Media Council of Kenya Mr. David Omwoyo, and the CAF Secretariat lead by the CEO, during a courtesy visit.

Discussion Highlights

The dialogue centered on the role of County Assembly Communication Officers in shaping public information flow, managing media relations, and ensuring accurate and timely messaging from Assemblies to citizens. Both institutions acknowledged gaps in professional training and the need for enhanced standards in legislative communication.

Agreed Commitments

- CAF and MCK to jointly design a capacity-building program for County Assembly Communication Officers.
- Development of a framework for continuous mentorship and accreditation of officers to meet professional communication standards.
- Collaboration to uphold press freedom and ethical reporting at the county level.

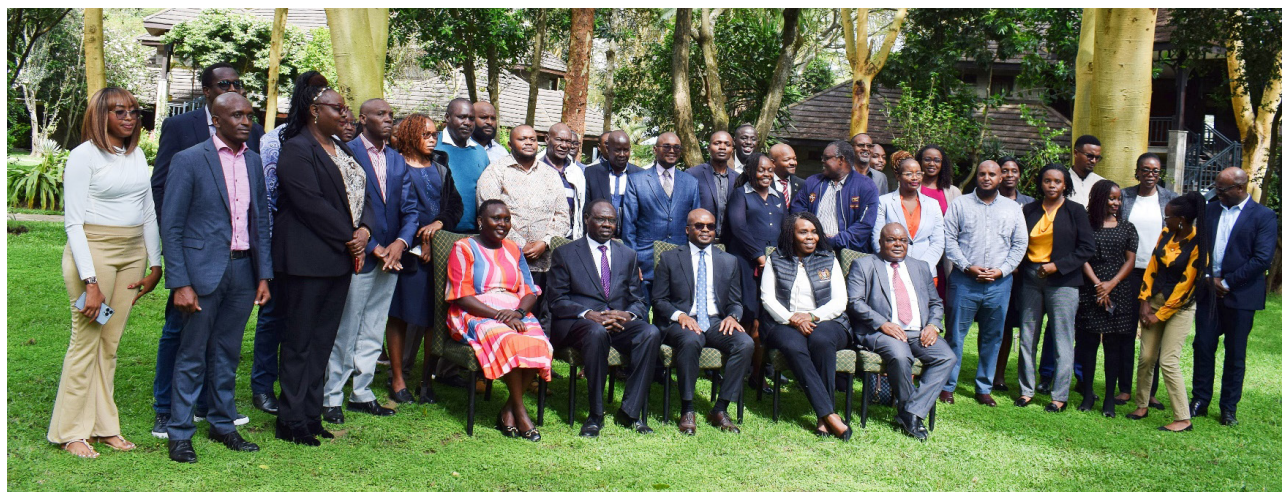
Key Outcomes

The engagement positioned communication as a cornerstone of democratic governance at the grassroots.

The partnership is expected to:

- Improve citizens' access to timely and reliable information.
- Enhance transparency and accountability in County Assemblies.
- Strengthen public trust and encourage citizen engagement in County decision-making.

COLLABORATIVE ACTION ON PREVENTION OF VIOLENT EXTREMISM



Stakeholder review meeting of the Model County Bill on the Prevention of Violent Extremism (PVE) Convened by the National Counter Terrorism Centre (NCTC).

CAF, in partnership with the National Counter Terrorism Centre (NCTC) and the Council of Governors (CoG), spearheaded a joint review of the Model County Bill on the Prevention of Violent Extremism (PVE).

Discussion Themes

The review process examined how counties can tailor legislative frameworks to address unique local security risks while aligning with national security strategies. Participants emphasized the importance of coordinated responses across levels of government.

Resolutions Reached

- Consensus to finalize and refine the draft Bill with clear county-specific provisions.
- Agreement to institutionalize intergovernmental cooperation in addressing PVE.
- Commitment to sign a Memorandum of Understanding (MoU) between CAF, NCTC, and CoG to support joint implementation.

Impact Pathways

This collaboration will enable counties to:

- Proactively counter radicalization and violent extremism.
- Build resilience and social cohesion in vulnerable communities.
- Access technical and financial resources to strengthen county-level PVE initiatives.

ENGAGEMENT WITH THE COMMISSION ON REVENUE ALLOCATION (CRA)

CAF, working closely with the Society of Clerks at the Table (SOCATT-K), engaged with the Commission on Revenue Allocation (CRA) on the issue of County Assemblies' recurrent expenditure ceilings for FY 2025/2026.



CAF leadership, together with officials from the Society of Clerks-at-the-Table in Kenya (SOCATT) and the Commission on Revenue Allocation (CRA), during a meeting on the County Assemblies budget ceilings for the FY 2025/26

Discussion Points

The consultations examined the **alignment of budget ceilings with the constitutional mandates of County Assemblies**, particularly oversight and legislative functions. CRA facilitated further dialogue by convening a broader meeting with stakeholders, including County Executives and representatives from Constitutional Commissions.

Decisions Made

- Stakeholders agreed to **adopt evidence-based planning** as a basis for determining fiscal ceilings.
- CRA is committed to **integrating Assembly priorities** into its recommendations for the national budget.
- CAF and SOCATT to provide **data-driven justifications** for recurrent expenditure needs.

Resulting Outcomes

The engagement strengthened the case for equitable allocation of resources to County Assemblies. The outcomes are expected to:

- Enable Assemblies to effectively carry out their expanded responsibilities.
- Strengthen fiscal discipline while ensuring sustainability.
- Enhance inter-institutional trust through inclusive budget processes.

WOMEN'S LEADERSHIP DEVELOPMENT WITH ENAF AND UN WOMEN



Women members of County Assembly during the empowerment training workshop supported by Echo Network Africa

In partnership with Echo Network Africa (ENAF) and UN Women, CAF convened a workshop to empower women Members of County Assemblies (MCAs). This formed part of the “Strengthening Women’s Participation in Political Leadership” project.

Engagement Discussions

The sessions focused on leadership skills, gender-responsive governance, strategies for influencing policy, and strengthening women’s visibility in political processes. Peer-to-peer learning provided women MCAs with a safe space to exchange practical strategies and experiences.

Resolutions and Agreements

- CAF, ENAF, and UN Women agreed to **scale up training programs** targeting women MCAs across all 47 counties.
- Establishment of a **mentorship and peer-support network** to sustain women’s political leadership journeys.
- Agreement to **document and disseminate best practices** on gender-sensitive law making and oversight.

Anticipated Results

- Increased confidence and capacity of women MCAs in legislative and political spaces.
- Stronger advocacy for gender-responsive policy frameworks.
- Greater visibility and recognition of women’s leadership in county and national governance.

OUTCOME 2:
CAPACITY BUILDING
OF THE COUNTY
ASSEMBLIES FOR
IMPROVED SERVICE
DELIVERY



OUTCOME 2: CAPACITY BUILDING OF THE COUNTY ASSEMBLIES FOR IMPROVED SERVICE DELIVERY

GENDER AND EDUCATION DIALOGUE

CAF joined the National Gender and Equality Commission (NGEC) in launching the Gender and Education Dialogue at the Kenya Institute of Curriculum Development (KICD), during the International Day of the Girl Child celebrations. The event, officiated by Nominated Senator Hon. Veronica Maina, convened diverse stakeholders including government officials, educators, civil society, and development partners.

Key Dialogue Areas

- Persistent challenges such as school dropouts, early marriages, child abuse, and child labor.
- The need to empower girls to assert their rights and pursue education without fear of exploitation.
- The disproportionate risks faced by girls from marginalized and vulnerable communities.

Resolutions Reached

- Establishment of a **nationwide movement to champion girls' rights**.
- Launch of **mentorship programs and safe spaces** for young women.
- Regular **progress tracking of policy implementation** with review mechanisms tied to the International Day of the Girl Child.
- Joint action with schools, religious leaders, and community groups to sustain support systems.

Outcome and Way Forward

This dialogue positioned gender equality in education as a **national priority**. CAF reaffirmed its role in advancing legislative and policy interventions to ensure inclusive systems where every girl can thrive through quality education, dignity, and freedom from exploitation.

FINANCIAL REFORM: TRANSITION TO ACCRUAL ACCOUNTING

CAF actively participated in a national training on Kenya's transition from IPSAS cash basis to accrual accounting, hosted by the Public Sector Accounting Standards Board (PSASB) and the National Treasury in Naivasha. The training targeted finance officers, auditors, and procurement officials to prepare for one of the country's most significant financial reforms.

Core Training Discussions

- Preparing accrual-based financial statements (position, performance, and cash flow).
- Adapting IFMIS to support accrual accounting.
- Valuation of assets and liabilities.
- Operational bottlenecks: restricted IFMIS access, delayed Controller of Budget approvals, and underrepresentation of Assemblies in technical committees.

Agreements Made

- Inclusion of **CAF and SOCATT representatives** in the Accrual Accounting Technical Steering Committee.
- Enhancements to IFMIS to **expand functionality and access** for oversight officers.
- Streamlined COB approvals to reduce operational delays.
- Long-term **capacity building programs** to smooth the three-year phased transition.

Forward Impact

The transition promises stronger transparency and accountability in public finance. CAF is committed to policy advocacy and coordination support, ensuring County Assemblies are central to the reform agenda.

STRENGTHENING DATA GOVERNANCE



County Assemblies PRO's and ICT Officers during a workshop on data governance at the County level

CAF, in collaboration with the Office of the Data Protection Commissioner (ODPC), joined a three-day workshop in Nairobi. The training equipped County ICT and PR officers with the knowledge and tools to comply with the Data Protection Act (2019).

Highlights from Deliberations

- Roles of data controllers and processors.
- Rights of data subjects and ethical obligations of public officers.
- Risk mitigation strategies for secure data management.
- Challenges: inadequate resources, limited training, and resistance to new systems.

Resolutions & Agreed Actions

- Appointment of **County Data Protection Officers**.
- Continuous training programs across assemblies.
- Leveraging technology for more efficient data governance.
- CAF to coordinate follow-up workshops and **centralized knowledge-sharing platforms**.

ODPC committed to expanding training to Records, Hansard, and Legal departments. CAF reaffirmed its dedication to **ethical, transparent, and accountable** management of personal data in devolved governance.

CROSS-BORDER LEARNING: UGANDA EXCHANGE VISIT

CAF led a high-level governance exchange visit to Uganda in partnership with the Uganda Local Government Association and the Parliament of Uganda. Delegates included MCAs and CAF Secretariat officials.

Engagement Discussions

- Uganda's decentralization and legislative frameworks.
- Citizen engagement models and accountability structures.
- Site visits to district councils and civic engagement platforms.

Agreements Reached

- Collaboration on **future exchange programs** and **joint forums**.
- Adaptation of Uganda's governance lessons to Kenya's legislative context.
- Strengthening **inter-parliamentary networks** for knowledge sharing.

Outcomes

The exchange deepened regional solidarity and provided practical lessons for strengthening Kenya's County Assemblies through legislative independence, fiscal transparency, and enhanced citizen participation.

CLIMATE RESILIENCE: FLLOCA SENSITIZATION WORKSHOPS

CAF, in collaboration with the State Department for Devolution and the National Treasury, organized regional sensitization forums in Naivasha and Kisumu on the Financing Locally-Led Climate Action (FLLoCA) program.



Chairpersons of County Assembly Environment Committees during a sensitization workshop on the FLLoCA program.

Dialogue Focus

- Legislative roles in climate governance.
- Climate financing structures and integration into county budgets.
- Weak legislative frameworks hindering county-level climate response.

Resolutions and Commitments

- CAF to support drafting of Model **County Climate Change Bills**.
- Creation of an **FLLoCA implementation tracker** for Assemblies.
- National Treasury pledged logistical and technical support.
- Counties urged to mainstream **climate resilience into planning and budgeting**.

Impact

The workshops strengthened legislative ownership of climate action and set the foundation for institutionalizing FLLoCA forums as part of CAF's annual capacity-building calendar.

DATA PRACTICES AND TECHNOLOGY-FACILITATED GENDER-BASED VIOLENCE (TFGBV)



CAF Women Caucus Chapter Representatives during a workshop on Technology-Facilitated Gender-Based Violence organized by IREX

CAF took part in a workshop organized by IREX Kenya under the *Transform Digital Spaces* initiative, focusing on responsible data practices and addressing Technology-Facilitated Gender-Based Violence (TFGBV). The forum brought together civil society, government, and digital democracy actors to design strategies for safer digital engagement, especially for women in political and public spaces.

Discussion Areas

- The impact of TFGBV on women leaders, particularly during election periods.
- Issues such as cyberstalking, sextortion, and hate speech targeting women.
- Ethical data handling, survivor protection, and privacy-preserving practices.
- Tools and strategies for tracking and responding to online abuse (e.g., Google Alerts, TrollBusters, Brandwatch).

Agreed Actions and Resolutions

- CAF to partner with IREX and civic tech organizations to build digital resilience among MCAs, particularly women.
- Development of a digital safety and privacy framework for County Assemblies.
- Rollout of trainings on digital literacy, privacy rights, and TFGBV prevention.
- Joint advocacy for stronger legal protections against online gender-based violence.

Expected Outcomes

- Increased protection of women leaders from online abuse and harassment.
- Strengthened capacity of County Assemblies to safeguard legislative data.
- Safer digital spaces that promote inclusive participation in governance.

FISCAL TRANSPARENCY: ENGAGEMENT WITH OCOB

CAF partnered with the Office of the Controller of Budget (OCoB) to convene a high-level forum for Budget and Appropriations Committee (BAC) Chairpersons and Clerks from all 47 counties.



The Chairpersons and Clerks of County Assemblies' Budget and Appropriations Committees, during a training workshop convened by the Controller of Budget (CoB).

Key Dialogue Points

- Use of **County Governments Budget Implementation Review Reports (CBIRRs)** as oversight tools.
- Challenges in fiscal discipline and budget execution.
- Strengthening the Assembly's constitutional mandate in oversight.

Resolutions

- Institutionalization of **joint review meetings** between OCoB and BACs.
- Improved uptake of CBIRRs in Assembly oversight work.
- Creation of technical support channels to ensure BACs are equipped for fiscal analysis.

Outcomes

The collaboration reinforced fiscal accountability, enhanced transparency in county spending, and built stronger working relations between Assemblies and OCoB.

GOVERNANCE & AUDIT ACCOUNTABILITY

CAF, in partnership with the Office of the Auditor-General (OAG), convened a strategic workshop for Public Accounts and Investments Committee (PAIC) Chairpersons to strengthen audit-based oversight.



The Chairpersons and clerks of the County Assemblies Public Accounts and Investments Committees (PAIC) during a training workshop

Discussion Highlights

- Audit lifecycle and methodologies.
- Recurring challenges: interference by the executive, misinterpretation of reports, and audit backlogs.
- Weak follow-up mechanisms for implementation of recommendations.

Resolutions

- Build **joint frameworks between Senate and Assemblies** for follow-up.
- Establish **dedicated CPAIC teams** to track implementation of audit findings.
- Regular joint forums with executives and OAG to clarify and enforce accountability.

The workshop enhanced audit literacy among PAIC Chairs, laying groundwork for stronger fiscal accountability and effective use of public resources.

CONSULTATIVE FORUM WITH LEGAL COUNSELS



The County Assembly Legal Counsels during a capacity-building workshop.

CAF convened County Assembly Legal Counsels (CALC) to strengthen legislative drafting and legal compliance in devolved governance.

Discussions

- Operationalization of an **online legislative repository** for harmonized county laws.
- Strategies for drafting laws that meet constitutional standards.
- Areas for targeted capacity building in legislative drafting.

Agreements & Outcomes

- CAF to lead development of the online repository.
- Legal counsels to collaborate on **best practices and peer support**.
- Commitment to continuous training and legal compliance monitoring.

The forum reinforced CAF's leadership in improving **legislative quality and integrity** across county assemblies.

**OUTCOME 3:
IMPROVED
MEMBERS AND
STAFF SERVICES**



OUTCOME 3: IMPROVED MEMBERS AND STAFF SERVICES

MULTI-AGENCY DIALOGUE ON PENSION COMPLIANCE

The County Assemblies Forum (CAF) participated in a Multi-Agency Taskforce Retreat to address the persistent challenge of non-remittance of pension deductions by County Governments. The forum brought together representatives from the National Treasury, County Executives, Speakers, Clerks, pension schemes, and oversight institutions to deliberate on practical solutions that safeguard the welfare of pension beneficiaries while ensuring fiscal sustainability at the county level.



County Assembly Speakers, during the National Treasury Multi-Agency Taskforce on county Pension liabilities

Discussion Areas

- Validation of county pension liabilities and identification of legal and administrative gaps.
- Standardizing pension reporting frameworks to address data inconsistencies between County Assemblies and Executives.
- Exploring innovative repayment mechanisms, including government-backed bonds and property swaps.
- Reviewing liabilities across major schemes including LAPTRUST, LAPFUND, NSSF, PSSF, and CPF.

Agreed Actions and Resolutions

- Pension contributions to be treated as a first charge on county revenue.
- Counties to enter mandatory repayment agreements with schemes, with interest and penalties benchmarked against Treasury bill rates.
- Establishment of a taskforce to finalize the report and table it before the Senate.
- National Treasury to draft legislative amendments and develop an inter-institutional roadmap for pension compliance.

Expected Outcomes

- A harmonized and enforceable pension framework for counties.
- Greater protection of employee welfare and financial security.
- Strengthened accountability in fiscal management within devolved units.

COUNTY ASSEMBLIES SPORTS AND CULTURAL CELEBRATION (CASA GAMES)



Hon Speaker Bungoma County Assembly during the ceremonial first pitch of the CASA games 2024.

CAF actively participated in the 5th edition of the County Assemblies Sports Association (CASA) Games, hosted in Bungoma County. The week-long event brought together Speakers, MCAs, staff, and CAF Secretariat representatives for sporting and cultural activities under the theme “*Fostering Inclusivity and Diversity in County Sports and Cultural Events.*”. The sports were aimed at realizing the undermentioned:

- Strengthening inter-county networks through sports and culture.
- Promoting wellness, morale, and solidarity among Members and staff.
- Integrating Corporate Social Responsibility into CASA activities.

At the end of the sporting activities CAF made commitments on the following areas

- CAF to continue supporting CASA as a platform for intra- and inter-county collaboration.
- Institutionalization of CASA activities as an annual event fostering unity and devolution.
- Strengthening CSR initiatives to expand community impact.

Expected Outcomes

- Improved morale and cohesion among County Assemblies’ leadership and staff.
- Stronger inter-county relationships and cultural integration.
- Enhanced visibility of Assemblies’ contribution to community development.

COLLABORATIVE DIALOGUE WITH KITUI COUNTY ASSEMBLY LEADERSHIP



CAF CEO, Ms. Lonah Losem, with Kitui County Assembly Speaker Hon. Kevin Kinengo and Deputy Speaker Hon. Christopher Nzioka Nzilu, during a meeting that explored how CAF could support Members of the County Assembly from Kitui.

CAF hosted the leadership of the Kitui County Assembly for a courtesy visit and strategic engagement session at its headquarters. The delegation, led by Speaker Hon. Kevin Kinengo and Deputy Speaker Hon. Christopher Nzilu, engaged CAF on avenues of strengthening institutional collaboration and capacity building.

Discussion Areas

- Enhancing Kitui Assembly's legislative, oversight, and representative roles.
- Exploring participation in upcoming CAF programs.
- Identifying shared priorities for improved governance outcomes.

Agreed Actions and Resolutions

- CAF to provide technical support and capacity-building initiatives for Kitui Assembly.
- Joint participation in CAF's advocacy and policy engagement programs.
- Establishment of a structured partnership framework to guide future collaboration.

Expected Outcomes

- Strengthened institutional capacity for Kitui County Assembly.
- Enhanced collaboration and collective advocacy at the county and national levels.
- Improved service delivery and governance outcomes in Kitui County.

FISCAL MANAGEMENT AND INSTITUTIONAL ACCOUNTABILITY

The County Assemblies Forum (CAF), in collaboration with the National Treasury Multi-Agency Taskforce, convened a high-level consultative forum bringing together County Assembly Speakers, County Executive Committee Members for Finance, and County Assembly Clerks. The forum addressed the long-standing challenge of delayed pension remittances for county employees, which continue to undermine financial security and erode trust in devolved governance.

Issues Raised

Participants discussed the systemic and administrative bottlenecks that contribute to pension arrears, including weak enforcement mechanisms, inconsistent budget prioritization, and gaps in coordination between County Treasuries and Assembly structures. The forum acknowledged that unresolved arrears not only affect workers' livelihoods but also expose counties to litigation risks and reputational damage.

Agreements and Resolutions

The meeting unanimously recognized pension obligations as statutory and moral budgetary priorities that must be integrated into county fiscal planning and honored without delay.

Participants also agreed to design clear mechanisms to clear existing arrears, while instituting safeguards to prevent recurrence. A commitment was also made to strengthen monitoring frameworks and enforce accountability for timely remittances.

Outcome

This engagement reinforced CAF's proactive role in advocating for responsible financial governance, while affirming counties' obligation to protect the financial and labor rights of employees as a cornerstone of good governance and institutional credibility.

WOMEN'S LEADERSHIP ROADMAP: THE CA 750 STRATEGY

CAF, in partnership with Echo Network Africa Foundation, Hanns Seidel Foundation (HSF), and UN Women, convened a multi-stakeholder forum to validate the **County Assemblies 750 Strategic Roadmap (CA 750)** under the theme “Accelerating Women’s Political Leadership: From 115 to 750 MCAs in 2027.”



Women Members of County Assemblies with stakeholders during the validation workshop of the C.A 750 strategy

Core Discussions

The forum brought together MCAs, county women caucuses, oversight bodies (IEBC, ORPP), political parties, CSOs, and development partners. Discussions focused on dismantling barriers to women’s political participation, reforming party nomination processes, enhancing financial and logistical support for aspirants, and creating enabling environments for women to contest and win elective seats.

Agreed Actions

- Adoption of the CA 750 Roadmap as a collective framework for all stakeholders.
- Institutionalization and strengthening of women’s caucuses at the county level to serve as platforms for mentorship and advocacy.
- Commitment from IEBC and ORPP to review compliance with the two-thirds gender rule in nominations and party lists.
- Pledges from CSOs and development partners to sustain advocacy and resource mobilization.

Outcome

The Roadmap was validated as an ambitious but achievable framework to elevate women’s leadership, with CAF reaffirming gender equity as central to accountable and inclusive governance.

CAF ELECTS NEW LEADERSHIP



The newly elected Executive Committee Members of the County Assemblies Forum (CAF) after being sworn in

In a demonstration of transparency and democratic integrity, CAF held elections for its leadership team for the remainder of the 2022–2027 term. The Independent Electoral and Boundaries Commission (IEBC) oversaw the exercise, ensuring credibility and fairness. The outcome of the election was as observed.

The new CAF Leadership

- **Chairperson:** Hon. Seth Kamanza (Kwale)
- **Deputy Chairperson:** Hon. Anne Kiusya (Machakos)
- **Secretary General:** Hon. Chege Mwaura (Nairobi)
- **Deputy Secretary General:** Hon. Grace Sundukwa (Bungoma)
- **Treasurer:** Hon. Philip Muigai (Uasin Gishu)
- **Organizing Secretary:** Hon. Tony Barasa (Bungoma)
- **Deputy Organizing Secretary:** Hon. Mickey Ochieng (Kisumu)

Significance

The elections reflected CAF's institutional maturity and reaffirmed members' confidence in collective leadership to drive the devolution agenda.

INDUCTION OF THE NEW EXECUTIVE COMMITTEE

CAF organized a three-day induction workshop for its newly elected Executive Committee (EC) for 2025–2027. The induction brought together EC members, Secretariat staff, former CAF leaders, and strategic partners including CPF Group and IGRTC

Discussions

The workshop covered CAF's institutional mandate, strategic plan, constitution, and intergovernmental relations framework. Members deliberated on leadership alignment, data-driven recognition of high-performing MCAs, and stakeholder engagement strategies.



CAF executive Committee Members with Dr. Nuh Nassir – 1st CAF Chairperson during the induction workshop

Agreements



CAF executive Committee Members pose for a group photo with Hon. Dr. Kipkurui S. Chepkwony, MBS—CEO Intergovernmental Relations Technical Committee and former Secretary General CAF.

- Constitution of four sub-committees: Finance, Members' Services, Legal Affairs, and Intergovernmental Relations.
- Adoption of eleven strategic priorities for the term, including advocacy for fiscal autonomy, stronger visibility of County Assemblies, and structured national and international partnerships.
- Commitment to early strategic engagements with state institutions and development partners.

Outcome

The induction laid a strong foundation for a cohesive, forward-looking Executive Committee, aligned to advance the devolution agenda.

DIALOGUE WITH THE SENATE SPEAKER



CAF Executive Committee with Senate Speaker Rt. Hon. Amason Jeffah Kingi, EGH, during a consultative meeting on strengthening collaboration between the Senate and County Assemblies.

CAF Speakers Chapter held its first formal dialogue with the Speaker of the Senate at Parliament Buildings, marking an important step towards stronger institutional cooperation.

Discussion Areas

CAF presented a memorandum addressing key issues including pending Bills on devolution, fiscal disparities under CARA, MCA welfare, and Senate summons processes. The need for structured consultation and periodic forums with the Senate was emphasized.

Commitments made

- Establishment of a quarterly roundtable between CAF and the Senate.
- Creation of a liaison desk at the Senate Speaker's office dedicated to CAF matters.
- Senate's commitment to prioritize Bills impacting county governance and to champion fiscal autonomy for Assemblies.

Outcome

The dialogue signaled renewed goodwill and cooperation between County Assemblies and the Senate, laying the groundwork for collaborative advocacy ahead of the Devolution Conference.

PARTICIPATION IN IBEC SESSIONS



CAF Speakers Chapter Chairperson Hon. Josiah Thiriku and the Chief Executive Officer during the 26th IBEC session.

CAF actively engaged in the 24th, 25th, and 26th Ordinary Sessions of the Intergovernmental Budget and Economic Council (IBEC), joining national and county leaders to deliberate on fiscal matters affecting counties.

Discussion Highlights

Issues discussed included delayed disbursements, the KSh 20 billion deduction proposal (rejected by consensus), VAT demands on Own Source Revenue, escalating pending bills, and the equitable share allocation of KSh 380 billion. Updates were also shared on frameworks for transferring royalties and implementation of the Integrated County Revenue Management System (ICRMS).

Agreement reached

- National Government to absorb the revenue shortfall instead of deducting from counties.
- Commitment to improve timeliness of disbursements.
- IBEC to intervene on VAT disputes and strengthen fiscal accountability mechanisms.

Outcome

CAF reaffirmed its role as a consistent voice for County Assemblies in national fiscal policy, ensuring county perspectives shape revenue allocation and intergovernmental finance reforms.

CONSULTATIVE MEETING OF COUNTY SPEAKERS

CAF convened County Assembly Speakers at Weston Hotel, Nairobi, in a hybrid meeting. The session provided a platform to share experiences, review CAF updates, and prepare for upcoming elections.

Outcomes

Speakers committed to deeper cooperation, more regular communication, and collective support for CAF's reforms. The meeting reinforced unity within the Speakers Chapter, consolidating their leadership role in guiding CAF's future direction.

COLLABORATIVE WORKSHOP WITH OCOB

CAF and the Office of the Controller of Budget (OCOB) convened a retreat in Machakos to finalize a Memorandum of Understanding (MoU) guiding structured engagement between the two institutions. At the end of the engagement, the following had been achieved:

- Consensus reached on the MoU text and layout.
- Recognition of the need for sustained collaboration in budget oversight, expenditure tracking, and reporting.
- Commitment to hold a follow-up session at CAF offices to finalize and sign the MoU.

Once signed, the MoU will strengthen institutional relationships, enhance accountability in public finance, and streamline CAF-OCOB engagement.

CONFERMENT OF CITY STATUS ON ELDORET

CAF representatives joined national and county leaders in Eldoret for the official conferment of city status by President William Ruto, marking Eldoret as Kenya's fifth city.

Significance

The milestone is expected to catalyze investment, economic growth, and infrastructural expansion, positioning Eldoret as a key hub in the North Rift and East Africa region. CAF acknowledged the development as a victory for devolution and committed to supporting urban growth strategies anchored in effective planning and governance.

SPECIAL GENERAL MEETING (SGM)

CAF convened a Special General Meeting with representatives from all 47 County Assemblies to deliberate on fiscal governance challenges linked to CARA and DORA. During the said engagement, the following commitments were made

- Support for CAF's legal proceedings challenging provisions of CARA and DORA that undermine county autonomy.
- Commitment to sustained intergovernmental dialogue with National Treasury, Parliament, CRA, and CoG.
- Adoption of a joint press statement reaffirming CAF's mandate to defend financial autonomy and advocate for equitable allocation.

The SGM strengthened CAF's collective voice in national fiscal debates, with members united around the protection of devolution principles.

MAINSTREAMING YOUTH LEADERSHIP



The County Assemblies Forum Youth Chapter representatives pose for group photo with the CAF Secretary General and the Executive Director CMD

The CAF Youth Chapter convened a consultative meeting to review its 2025 Work Plan and deliberate on youth priorities in governance, as outlined in Article 55 of the Constitution.

Key Discussions

Participants highlighted youth access to education, leadership capacity building, employment opportunities, and protection from harmful practices as the major challenges faced by the young leaders at the County level.

Commitments made

- Streamlining Youth Chapter leadership structures for efficiency.
- Prioritizing advocacy, outreach, and visibility at both national and county levels.
- Commitment to align youth priorities with Kenya's broader devolution agenda.

The Youth Chapter was repositioned as a strategic platform for youth representation and capacity development, with strengthened internal leadership.

CALL TO ACTION ON MCA SECURITY



CAF led by the Chairperson Hon. Philemon Sabulei, pose for a group photo with the Inspector General Mr. Douglas Kanja, CBS, OGW

In response to the abduction of Hon. Yussuf Hussein and the disappearance of Hon. Yusuf Ahmed, CAF leadership met with Inspector General Douglas Kanja to raise urgent security concerns facing MCAs.

From the said meeting the Inspector General of police made the following commitment

- Committed to establish a liaison office within NPS dedicated to MCA security.

Resolutions

- Seven-day ultimatum demanding Hon. Yusuf Ahmed's safe return.
- National Government urged to establish permanent MCA protection measures.
- Threat of adjournment of sittings across all 47 counties if demands are unmet.

CAF positioned itself as the defender of MCA welfare and security, warning that threats against legislators undermine both devolution and democracy.



OUTCOME 4:
COUNTY
ASSEMBLIES FORUM
INSTITUTIONAL
STRENGTHENING

CAF OUTCOME 4: COUNTY ASSEMBLIES FORUM INSTITUTIONAL STRENGTHENING

STRATEGIC VISIONING AND RETREAT REVIEW

The County Assemblies Forum (CAF) Secretariat convened a strategic retreat dedicated to strengthening institutional cohesion and reflecting on the outcomes of the 5th Legislative Summit. The retreat, attended by Secretariat staff and guided by the Secretary General, created space for candid introspection, collective learning, and strategic planning for the Forum's future engagements. It offered an opportunity to critically examine the successes and challenges experienced during the Summit, held from 14th to 19th March 2025 at the Edge Convention Centre, Nairobi.

Key Discussion Areas

Participants highlighted the Summit's value as a national platform that amplified the voice of County Assemblies and attracted more than 3,000 delegates, including MCAs, government officials, development partners, and civil society actors. They commended the successful deployment of digital registration systems, vibrant media coverage across Citizen TV, NTV, TV47, Nation, and The Standard, as well as a strong social media presence that ensured national visibility. However, operational gaps were also identified, including logistical delays, programming challenges, and weaknesses in exhibition management.

Outcomes and Lessons Learned

The review revealed the importance of early planning, with staff resolving that preparations for future Summits should begin at least seven months in advance. Lessons also included the need for streamlined resource mobilization, enhanced exhibition protocols, live national broadcast slots, and full integration of digital accreditation systems.

Further the Secretariat staff resolved to prioritize stronger teamwork within the Secretariat, using team-building activities as a foundation for improved collaboration. The Secretariat also committed to channeling its renewed energy toward the upcoming Executive Committee elections in May 2025, with clarity of focus and a stronger culture of professionalism.

POST-SUMMIT TECHNICAL REFLECTION: SAAS AND PROS WORKSHOP



Public Relations Officers and the Serjeant at Arms during a post summit debrief workshop

CAF organized a specialized post-summit workshop at Lake Naivasha Resort for Serjeant-at-Arms (SAAs) and Public Relations Officers (PROs). This forum provided a reflective space to evaluate their frontline experiences during the 5th Legislative Summit.

Key Discussion Points

Unlike other trainings facilitated by external experts, this workshop was internally led, allowing candid peer-to-peer reflection. Officers identified gaps such as limited communication between CAF and County Assembly staff, inadequate pre-event briefings, insufficient support structures for PROs, and inefficiencies in registration systems. They also highlighted best practices such as early mobilization of teams, adaptive problem-solving approaches, and strong on-site collaboration.

Outcomes and Recommendations

Participants recommended the adoption of structured communication channels, integration of QR code scanners for verification, and enhanced documentation of Summit processes. They further proposed continuous training for SAAs and PROs as an annual exercise rather than a one-off event tied only to Summits.

Resolutions

It was agreed that a Standing Technical Committee comprising SAAs and PROs be established to support CAF's Secretariat in event planning and execution. This measure is expected to strengthen operational efficiency while ensuring that technical officers play a central role in Summit management.

EXPLORING ARTIFICIAL INTELLIGENCE IN GOVERNANCE

County Assemblies Forum participated in a strategic workshop convened by the Office of the Special Envoy on Technology at Radisson Blu, Nairobi. The session brought together actors from government, academia, civil society, and the private sector to shape Kenya's emerging Artificial Intelligence (AI) strategy, focusing on the AI Statement of Principles.

Areas of Deliberation

Discussions explored the role of AI in governance, service delivery, policymaking, and innovation. Emphasis was placed on four core principles; safety, security, inclusion, and trustworthiness. Participants reviewed ethical and transparent frameworks required for AI deployment, while universities and research institutions such as JKUAT and Dedan Kimathi University showcased practical applications of AI in agriculture, statistics, and policy design.

Outcomes

Recommendations included ensuring human oversight in AI processes, robust data validation, and strong data governance structures. Capacity-building programs were also proposed to build inclusive AI literacy across the public sector, including devolved governments.

The forum committed to advocating for responsible AI adoption in County Assemblies, while seeking collaborations with academic and policy institutions to explore county-level applications in service delivery, legislative processes, and public participation.

REGIONAL COLLABORATION

Participation at the 2024 EACLGA Agm

CAF participated in the Annual General Meeting of the East African County and Local Governments Association (EACLGA) and the 8th East African Local Governments Forum (EALGF) held at Speke Resort Munyonyo, Uganda. The theme, *"Promoting Inclusivity & Effective Participation of Subnational Governments and Communities in the EAC Integration Agenda"*, shaped conversations on regional governance and integration.



EALGA Leadership together with Rt. Hon. Robinah Nabbanja, Prime Minister Uganda, and Hon. Raphael Magyezi, Uganda's Minister of Local Government

Highlights of the Engagement

The forum brought together representatives from all eight EAC member states, alongside development partners and policymakers. Elections ushered in new leadership, while keynote sessions explored financial autonomy, climate resilience, digital transformation, and service delivery. Kenya's delegation shared experiences on cross border partnerships, climate adaptation, and digital fiscal reforms.

Outcomes

The discussions reinforced the need to localize SDGs, strengthen local government roles in EAC integration, and enhance revenue transparency through digital tools. UNDP and UNCDF presented financing models to support sustainable local development.

Resolutions

Key recommendations included:

- Advocating for CAF's inclusion in EAC policy spaces.
- Organizing capacity-building sessions for Assembly leaders on climate resilience and cross-border cooperation.
- Partnering with regional and international institutions for technical and financial support.
- Rolling out digitization programs for county fiscal management.
- Supporting community-led climate adaptation initiatives through legislation.
- CAF committed to developing a regional action plan aligned to these recommendations.

ENVIRONMENTAL STEWARDSHIP: LAUNCH OF THE TSAVO MODEL TREE NURSERY

CAF joined stakeholders at Izera Ranch, Maungu, for the launch of the Tsavo Model Tree Nursery, spearheaded by the Tsavo Heritage Foundation (THF) in support of the national tree-planting agenda of 15 billion trees.

Key Deliberations

The event, attended by the Principal Secretary for Internal Security, conservation groups, and local leaders, emphasized community-led restoration of the Tsavo ecosystem. Issues raised included rising insecurity linked to illicit arms, road safety for bodaboda riders, and the need for coordinated market and infrastructure development in Taita Taveta.

Outcomes

THF proposed partnerships with financial institutions to support seedling distribution through zero-interest loans and emphasized expanding participation beyond registered planting groups to individuals. The launch also showcased the upcoming Maungu Market as both an economic hub and an environmental learning center.

There was consensus on the need to protect Tsavo East and West National Parks, enhance rider safety regulations, establish CCTV monitoring for security, and strengthen frameworks to track tree planting. CAF pledged to support these initiatives through legislation, policy advocacy, and mobilizing County Assemblies.

COLLABORATION WITH GIZ ON GOVERNANCE STRENGTHENING

CAF hosted a delegation from GIZ Kenya to deliberate on a new partnership under the project “Strengthening Good Governance in Kenya”.



CAF Secretary General Hon. Chege Mwaure with GIZ Kenya Team Lead for Performance Management Ms. Teresa Catalano.

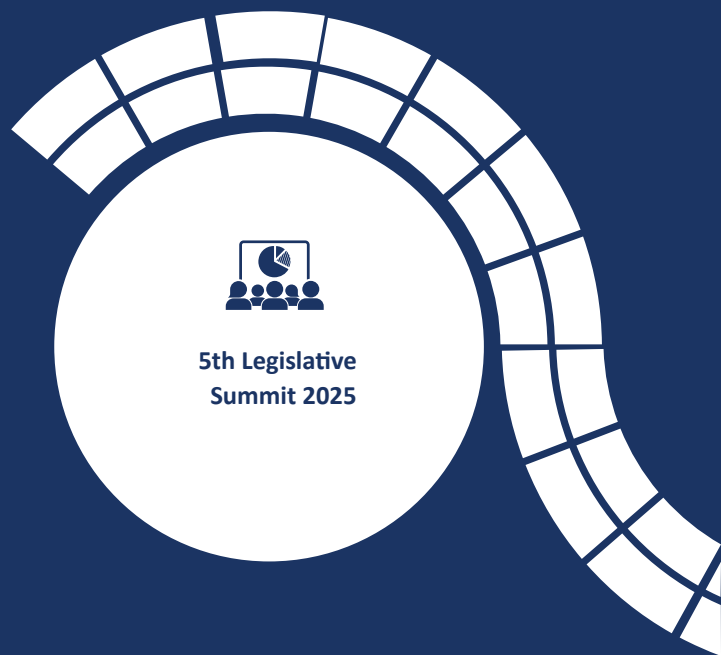
Areas of Discussion

The partnership seeks to enhance institutional effectiveness with a focus on anti-corruption, public finance management, performance tracking, and transparency at the county level. Both institutions acknowledged the central role of County Assemblies in safeguarding devolution through accountability and responsive legislation.

Outcomes

The dialogue emphasized co-creating programs that will strengthen institutional integrity, improve service delivery, and build public trust in devolved governance systems.

GIZ committed to engaging CAF during the project's implementation phase to ensure that County Assemblies are active participants and beneficiaries of its interventions. CAF, in turn, resolved to prepare a framework for collaboration that aligns with GIZ's governance priorities while addressing county-specific needs.



Chapter Three

CHAPTER THREE

5TH LEGISLATIVE SUMMIT 2025

The County Assemblies Forum (CAF) convened the Fifth Annual Legislative Summit under the theme “*Championing Accountability: Strengthening Oversight for Transparent Leadership Through Legislative and Policy Reforms*” from 14th to 19th March 2025 at the Edge Convention Centre in Nairobi City County. The Summit brought together over 2,000 participants who included Members of County Assemblies (MCAs), Senators, officials from the National Government, representatives of constitutional commissions, development partners, civil society organizations, academia, and private sector actors.

The Summit reaffirmed CAF's central role as the collective voice of County Assemblies, providing a vital platform for dialogue, reflection, and the development of strategies to address the challenges facing devolved governance. Participants engaged in robust discussions on ways to strengthen accountability, enhance transparency, and promote citizen-centered service delivery through effective legislative and policy reforms. The event also provided a timely opportunity to take stock of the gains made in devolution over the past decade, while candidly confronting the persistent and emerging obstacles hindering its full realization.

Underscoring its commitment to inclusivity and representation, CAF organized three dedicated Pre-Summits for Special Interest Groups (SIGs): Persons with Disabilities (PWDs), Youth, and Women MCAs to ensure that historically marginalized voices shaped the broader deliberations of the Summit. The PWD Pre-Summit centered on empowering legislators with disabilities for effective oversight and inclusive governance, with calls for disability responsive budgeting, amendments to the Disability Act, and the formation of PWD caucuses within County Assemblies. The Youth Pre-Summit addressed the need for increased youth representation in governance, creation of mentorship programs, and youth-led policy advocacy, while advocating for the removal of barriers to youth participation such as the costs associated with obtaining national identification cards. The Women Pre-Summit focused on advancing gender equity and strengthening oversight, calling for institutionalization of gender-responsive budgeting, establishment of women caucuses in County Assemblies, and measures to address gender-based violence in governance structures.

The three day main Summit featured six substantive sessions and high-level panel discussions on some of the most pressing issues in devolution. One of the key topics explored was the implementation of Universal Health Coverage (UHC) through the Social Health Authority (SHA) and the Social Health Insurance Fund (SHIF). Participants expressed concern over the confusion and challenges in rolling out

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UHC reforms at County level, resolving to engage the Ministry of Health in intensified awareness campaigns targeting both MCAs and the general public.

The long standing oversight jurisdiction conflict between the Senate and County Assemblies also took center stage, with participants urging for a more balanced interpretation of oversight roles in line with the spirit of devolution. The Summit called for the revival and passage of the Bicameral Relations Bill to harmonize oversight responsibilities and reduce conflict between the two Houses of Parliament.

Another issue deliberated was the proposed Fourth Generation Revenue Sharing Formula, where concerns were raised over the potential marginalization of some Counties. CAF and its members urged the Senate and the Commission on Revenue Allocation (CRA) to conduct broader stakeholder consultations to achieve consensus and ensure fairness in revenue allocation.

The Summit also highlighted the potential of the Open Government Partnership (OGP) in strengthening transparency and accountability at the County level. Participants encouraged more Counties to join the OGP platform to institutionalize open and inclusive governance practices, learning from successful examples already implemented in counties such as Makueni and Nairobi.

The collaborative role of the Office of the Controller of Budget (OCOB) in strengthening budget oversight was another key area of discussion: CAF and OCOB committed to finalizing a formal engagement framework to improve fiscal discipline, enhance cooperation, and ensure effective service delivery.

The welfare of MCAs also featured prominently in the Summit discussions. Participants called upon the Salaries and Remuneration Commission (SRC) to expedite the inclusion of MCAs in the County State Officers Pension Fund and to review their remuneration structure to reflect their growing responsibilities and align proportionally with their executive counterparts.

At the conclusion of the Summit, participants adopted several recommendations which included strengthening media engagement to promote openness and public accountability, involving County Assemblies technical staff in future Summits to enhance institutional capacity and institutional memory, and developing a robust resource mobilization strategy to sustain CAF programs and advocacy efforts. The importance of timely planning and more structured program design was also emphasized to ensure more impactful discussions and actionable outcomes in future Summits.

The Fifth Legislative Summit reaffirmed CAF's commitment to advancing Kenyas' devolution agenda by championing legislative and policy reforms, promoting inclusivity, and strengthening oversight mechanisms. The resolutions and partnerships forged during the Summit marked an important milestone in Kenya's governance journey, laying the foundation for more accountable, transparent, and responsive leadership at the county level.

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Chapter Four

CHAPTER FOUR

LESSONS LEARNED, CHALLENGES, RECOMMENDATIONS, AND CONCLUSIONS

LESSONS LEARNED

The 2024/2025 financial year offered critical insights into the evolving role of County Assemblies in Kenya's governance landscape. One of the most significant lessons was the power of strategic litigation in defending legislative autonomy. The successful petition against CARA 2024 underscored the judiciary's role in upholding constitutional principles and protecting the fiscal independence of County Assemblies.

CAF also learned that inclusive governance must be intentionally designed. The integration of youth, women, and persons with disabilities into the 5th Legislative Summit through pre-summits demonstrated that structured platforms are essential for meaningful participation. These engagements not only elevated marginalized voices but also enriched policy discourse.

Partnerships emerged as a cornerstone of institutional growth. Collaborations with UN Women, KAS, AGRA, and KIPPRA proved instrumental in enhancing capacity building, policy coherence, and visibility. These alliances amplified CAF's impact and positioned County Assemblies as credible actors in national development.

Equally important was the realization that media engagement is vital for public trust. Dialogues with the Kenya Editors Guild and the Media Council of Kenya revealed the need for tailored communication strategies. By investing in media literacy and editorial partnerships, CAF can demystify legislative functions and foster informed citizenry.

Regional benchmarking provided valuable comparative insights. The exchange visit to Uganda highlighted best practices in decentralization and citizen engagement, reinforcing the importance of cross-border learning in strengthening institutional resilience and innovation.

CHALLENGES

Despite the progress made in ensuring that the forum aligns its program to the strategic plan, County Assemblies Forum faced several challenges during the 2024/2025 financial year. Key amongst these was the fiscal strain imposed by the County Allocation of Revenue Act (CARA) 2024, which slashed County Assembly budgets by KES 4.2 billion. This reduction, coupled with delayed disbursements and mounting pending bills significantly hampered operational efficiency and service delivery at the County Assembly level which further affected programming at CAF due to the resource strain in devolved legislative units.

Security threats to Members of County Assemblies (MCAs) also escalated. Incidents of abduction and intimidation, exemplified by the case of Hon. Yusuf Ahmed, exposed the vulnerability of elected representatives and the absence of structured security protocols to safeguard their wellbeing. The slow flow of resources to the forum affected the roll out of intended programs as per the strategic plan 2020-2024.

RECOMMENDATIONS

To address the challenges identified and build on the lessons learned, CAF proposes a series of strategic recommendations.

First, the Forum calls for the institutionalization of MCA security protocols. This includes establishing a dedicated liaison office within the National Police Service and developing a national protection framework with clear accountability mechanisms to safeguard elected representatives.

Fiscal oversight and autonomy must be strengthened. CAF recommends the expedited passage of the County Public Finance (Amendment) Bill, 2024, and the institutionalization of Memoranda of Understanding with the Office of the Controller of Budget and the Auditor General. These measures will enhance budget tracking and reinforce financial discipline.

Media and civic engagement should be prioritized. CAF advocates for the development of a comprehensive media engagement framework, the convening of editorial roundtables, and the integration of MCAs into media literacy and civic education programs. These efforts will improve public understanding and foster trust in County Assemblies.

Accelerating gender and youth inclusion is also essential. The implementation of the CA 750 Roadmap will increase the number of elected women MCAs, while institutionalizing youth caucuses and mentorship programs will empower young leaders and promote generational equity in governance.

Finally, agricultural and climate policies must be harmonized. CAF recommends standardizing cess pricing, involving MCAs in subsidy design, and supporting the drafting of county-level Climate Change Bills. The implementation of FLLoCA trackers will further enhance climate resilience and policy accountability.

CONCLUSIONS

The 2024/2025 financial year marked a critical moment for the County Assemblies Forum, characterized by bold advocacy, inclusive governance, and strategic partnerships. Through legal interventions, civic engagement, and institutional collaborations, CAF reaffirmed the central role of County Assemblies in Kenya's democratic architecture not merely as legislative bodies, but as engines of accountability, equity, and citizen empowerment.

Despite facing fiscal constraints, security threats, and systemic governance challenges, CAF demonstrated resilience and innovation. The Forum's initiatives from the 5th Legislative Summit to regional benchmarking and MoUs with oversight institutions laid a strong foundation for future reforms and institutional strengthening.

Looking ahead, CAF should consolidate these gains by institutionalizing MCA protection, enhancing fiscal autonomy, and deepening civic engagement. The CA 750 Roadmap, climate governance initiatives, and digital transformation efforts offer clear pathways to inclusive and responsive leadership.

CAF remains steadfast in its commitment to championing devolved governance that reflects the aspirations of all Kenyans. The insights, challenges, and recommendations outlined in this report serve not only as a reflection of progress but as a strategic blueprint for the next phase of Kenya's devolution journey.

ANNEXURES



ANNEXES

ANNEX 1: LIST OF MEMOS SUBMITTED TO PARLIAMENT

1. CAF Memorandum on National Lottery Bill 2023
2. CAF Memorandum on Gambling Control Bill 2023
3. CAF Memorandum on The County Public Finance Laws (Amendment) Bill, 2023 (Senate No.39 Of 2023)
4. CAF Memorandum on The County Assembly Services (Amendment) Bill, 2023 (Senate Bills No.34 of 2023)
5. CAF Memorandum on The Conflict-of-Interest Bill 2023
6. CAF Memorandum on the Constitution of Kenya Amendment Bill, 2023
7. CAF Memorandum on the Policy of Devolved System of Governance.
8. CAF Memorandum on the Fire Rescue and Professional Bill, 2024
9. CAF Memorandum on the Affordable Housing Regulations, 2024
10. CAF Memorandum on the Public Finance Management (Amendment) Bill, 2024
11. CAF Memorandum on the National Cancer Prevention Rules, 2024
12. CAF Memorandum on the Kenya Sessional Paper on Public Participation.
13. CAF Memorandum on the County Assemblies Pension Scheme Bill, 2024.
14. CAF Memorandum on the County Oversight and Accountability Bill, 2024
15. CAF Memorandum on the Affordable Housing Regulations Bill, 2024
16. CAF Memorandum on the Finance Bill 2024
17. CAF Memorandum on The County Governments Election Laws (Amendments) Bill, 2024 (Senate No. 2. Of 2024)
18. CAF Memorandum on The Elections (Amendment) (No. 2) Bill, 2024 (Senate Bills No. 29 of 2024).
19. CAF Memorandum on the County Civic Education Bill, 2024 (Senate Bills No. 04 Of 2024).
20. CAF Memorandum on the on The County Wards (Equitable Development) Bill, No. 20 Of 2024 (Senate Version)
21. CAF Memorandum on the Election Offences (Amendment) (No. 2) Bill, 2024 (Senate Bills No. 28 of 2024);
22. CAF Memorandum on the Political Parties (Amendment) (No. 2) Bill, 2024 (Senate Bills No. 26 of 2024);
23. CAF Memorandum on the Intergovernmental Relations (Amendment) Bill, 2023
24. CAF Memorandum on The County Government Act Bill 2023 25of 2023
25. CAF Memorandum on the County Governments (State Officers Removal from Office) 2024 (Senate Bill No. 34 of 2024)
26. CAF Memorandum on The Medical Social Workers Bill, 2024,
27. CAF Memorandum on the KRA Draft Diversity and Inclusion Policy, 2024
28. CAF Memorandum on the Sports (Amendment) Bill (Senate Bill No. 33 of 2024).

29. CAF Memorandum on the Whistle Blower Protection Bill 2024.
30. CAF Memorandum on the Creative Economy Support Bill, 2024 (Senate Bill No. 30 of 2024)
31. CAF Memorandum on the Division of Revenue (Amendment) Bill, 2024
32. CAF Memorandum on the Programme Performance-Based Budget (PBB).
33. CAF Memorandum on The County Library Services Bill, 2024.
34. CAF Memorandum on The Public Finance Management (Amendment) Bill, 2024 (Senate Bills No. 27 of 2024)
35. CAF Memorandum on The Labour Migration and Management (No. 2) Bill, 2024 (Senate Bills No. 42 of 2024).
36. CAF Memorandum on The County Wards (Equitable Development) Bill, No. 20 Of 2024 (Senate Version)
37. CAF Memorandum on The Constitution of Kenya (Amendment) (No. 2) Bill, 2024
38. CAF Memorandum on The Public Participation Bill, 2024
39. CAF Memorandum on the Street Naming and Property Addressing System Bill, 2024
40. CAF Memorandum on The Constitutional of Kenya Bill, 2024
41. CAF Memorandum On Programme Performance-Based Budget (PBB) of State Department of Devolution
42. CAF Memorandum on The Public Participation Bill, 2024;
43. CAF Memorandum on the Street Naming and Property Addressing System Bill, 2024
44. CAF Memorandum on the Office of the County Attorney Bill 2024
45. CAF Memorandum on the Budget Policy Statement and Medium Term Bill 2025
46. CAF memorandum on the Public Finance Management (Amendment) (No. 3) Bill, 2024
47. CAF memorandum on the Public Finance Management (Amendment) (No. 4) Bill, 2024
48. CAF memorandum on the County Government Additional Allocations amendment Bill. 2025
49. CAF Memorandum On The Public Procurement And Asset Disposal (Amendment) Bill, 2024
50. CAF Memorandum on the county government laws (amendment) bill, 2024
51. CAF memorandum on the victim protection bill, 2024
52. CAF Memorandum to the senate standing committee on finance and budget on the fourth basis for revenue sharing among county governments (FY 2025/26 - 2029/30.
53. CAF Memorandum on public finance management (victim protection fund), 2024.
54. CAF memorandum on Public Audit Bill, 2024
55. CAF memorandum on the Division of Revenue Bill 2025
56. CAF memorandum on the County Equitable (Ward Development) Fund Bill 2024
57. CAF memorandum of the Finance Bill 2025.

REPUBLIC OF KENYA



**COUNTY ASSEMBLIES FORUM
(CAF)**